

ILLINOIS STATE BOARD OF EDUCATION

**100 N. First Street
Springfield, Illinois**

December 17-18, 2008

NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings one month prior to State Board action in the plenary session.

All open meetings will be audio cast on the Internet at: www.isbe.net

WEDNESDAY, DECEMBER 17, 2008

- 9:45 a.m. Governmental Relations Committee of the Whole**
Board Room, 4th Floor
- 12:00 p.m. Holiday Luncheon with Springfield ISBE Staff**
Conference Rooms on 4th Floor - North
- 1:00 p.m. Finance & Audit Committee of the Whole (*immediately following lunch*)**
Board Room, 4th Floor
- *4:00 p.m. Education Policy Planning Committee of the Whole**
Board Room, 4th Floor

*** The meeting will begin at the conclusion of the previous session.**

THURSDAY, DECEMBER 18, 2008

- 8:30 a.m. Board Operations Committee of the Whole**
Board Room, 4th Floor
- *9:30 a.m. Ad Hoc Rules Committee of the Whole**
Board Room, 4th Floor
- *10:30 a.m. ISBE Plenary Session**
Board Room, 4th Floor

*** The meeting will begin at the conclusion of the previous session.**

All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 17-782-1900; Fax: 217-785-3972.

NOTE: Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene for action items at the time posted. Chairman Ruiz may also call for a break in the plenary session on Thursday at which time the Board will go into closed session.

**ILLINOIS STATE BOARD OF EDUCATION
PLENARY SESSION
Board Room, 4th Floor
100 North First Street, Springfield, Illinois**

**December 18, 2008
10:30 a.m.**

(This meeting will begin immediately following the previous session.)

**NOTE: Staff presentations and detailed Board discussion typically take place during
Committee meetings one month prior to State Board action in the plenary session.**

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A. Roll Call/Pledge of Allegiance

1. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

B. Resolutions & Recognition

1. Linda Smerge, 2008-09 Illinois Teacher of the Year (*Plenary p. 4*) 10:35 – 10:40 a.m.
2. Cheryl Watkins, 2008 Milken National Educator (*Plenary p. 5*) 10:40 – 10:45 a.m.
3. Ronelle Robinson, 2008 Milken National Educator (*Plenary p. 6*) 10:45 – 10:50 a.m.
4. Arne Duncan, U.S. Secretary of Education-Elect

C. Public Participation

10:50 – 11:20 a.m.

D. Superintendent's Report

*** Consent Agenda**

All action consideration items listed with an asterisk (*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

Action Considerations

consent agenda items: 11:20 – 11:30 a.m.

- *1. Approval of Minutes: November 20, 2008 (*Plenary Packet pp. 7-14*)
- *2. Rules for Adoption
 - a. Part 110 (Program Accounting Manual) (Repeal) (*Rules Packet pp. 5-6*)
 - b. Part 125 (Student Activity Funds and Convenience Accounts) (Repeal) (*Rules Packet pp. 5-6*)
 - c. Part 130 (Determining Special Education Per Capita Tuition Charge) (*Rules Packet pp. 7-16*)
 - d. Part 235 (Early Childhood Block Grant) (*Rules Packet pp. 17-20*)
 - e. Part 245 (Education of Homeless Children and Youth State Grant Program) (*Rules Packet pp. 21-33*)
 - f. Part 500 (Replacement of Required Rules) (Repeal) (*Rules Packet pp. 34-35*)
 - g. Part 525 (Regional Offices of Education and Intermediate Services) (*Rules Packet pp. 36-44*)
- *3. Charter Schools Annual Report (*Education Policy Planning Packet pp. 5-35*)
- *4. Reading Improvement Block Grant Report (*Education Policy Planning Packet pp. 36-51*)
- *5. Draft 2008 State Board of Education Annual Report (*Education Policy Planning Packet pp. 52-115*)
- *6. Capital Needs Assessment Report (*Finance & Audit Packet pp. 6-15*)
- *7. Proviso Township High School District #209 Financial Plan (*Finance & Audit Packet pp. 16-28*)
- *8. Proviso Township H.S.D. #209 Oversight Panel (*as needed*)
- *9. Teacher Certification Board Program Approvals (*Plenary Packet pp. 15-18*)
 - a. Loyola University Chicago (Early Childhood Special Education Program)
 - b. Northeastern Illinois University's Learning Behavioral Specialist II (Behavior Intervention Specialist and Curriculum Adaptation Specialist Programs)
 - c. University of Illinois Chicago (Science Programs: Biology, Earth Science, and Environmental Sciences)
- *10. Cumulative Waiver Report (*Governmental Relations Packet pp. 4-16*)

End of consent agenda

- 11. Legislative Proposals (***Governmental Relations Packet pp. 17-137***)
- 12. Legislative Grants and other Special Initiatives (***Finance & Audit Packet pp. 29-53***)

- E. New Business** 11:35 – 11:45 a.m.
- F. Announcements and Reports** 11:45 – 12:25 p.m.
 - 1. IBHE Liaison Report (*Dr. Proshanta Nandi*) 11:45 – 11:55 a.m.
 - 2. Superintendent’s Announcements 11:55 a.m. – 12:05 a.m.
 - 3. Chairman’s Report 12:05 - 12:15 p.m.
 - 4. Member Reports 12:15 – 12:25 p.m.
- G. Information Items**
 - 1. ISBE Fiscal & Administrative Monthly Reports (***Plenary pp. 19-46***)
- H. Adjourn**

NOTE: Chairman Ruiz may call to order the Board’s plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene at the time announced. Chairman Ruiz may also call for a break in the plenary session at which time the Board will go into closed session.

**Illinois State Board of Education Meeting
December 18, 2008
Illinois State Board of Education
100 North First Street
Springfield, Illinois**

<p>ROLL CALL/PLEDGE OF ALLEGIANCE</p>	<p>Mr. Jesse Ruiz, Chairman, called the meeting to order at 9:45 a.m. Chairman Ruiz asked Ms. Jean Ladage, Assistant to the Board, to call the roll. A quorum was present.</p> <p>Chairman Ruiz announced that the Board meeting was being audio-cast live over the Internet.</p> <p><u>Members Present:</u> Mr. Jesse Ruiz, Chairman Dr. Christopher Ward, Vice Chairman Dr. Vinni Hall, Secretary Dr. Andrea Brown Mr. Dean Clark Dr. David Fields Ms. Brenda Holmes Ms. Joyce Karon Ms. Lanita Koster</p> <p><u>Members Absent:</u> None</p> <p>Chairman Ruiz announced that due to the early start of the meeting, the agenda items for Resolutions and Public Participation will be deferred until a number of the guests have arrived. The Chairman proceeded with the consent agenda.</p>
<p>SUPERINTENDENT'S REPORT</p> <p>CONSENT AGENDA</p>	<p>Chairman Ruiz commented that all items listed with an asterisk (*) on the agenda are considered to be routine and will be enacted in one motion and vote. Any Board members who wish separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event the item will be considered in its normal sequence.</p> <p>Due to the fact that Superintendent Koch was unable to attend the meeting, Deputy Superintendent Susie Morrison updated the Board on the consent agenda.</p> <p><u>Motion:</u> Dr. Hall moved that the State Board of Education approve the consent agenda items including the establishment of a Financial Oversight Panel at Proviso Township High School District #209. Mr. Clark seconded the motion and it passed with a unanimous roll call vote.</p> <p>The following motions were approved by action taken in the consent agenda motion:</p> <p style="text-align: center;"><u>Approval of Minutes</u> The State Board of Education hereby approves the minutes for the November 20, 2008 Board meeting.</p> <p style="text-align: center;"><u>Rules for Adoption</u> Repeal of Part 110 (Program Accounting Manual) Repeal of Part 125 (Student Activity Funds and Convenience Accounts)</p> <p>The State Board of Education hereby adopts the proposed rulemaking for: Program Accounting Manual (23 Illinois Administrative Code 110), and</p>

Student Activity Funds and Convenience Accounts (23 Illinois Administrative Code 125),

Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 130 (Determining Special Education Per Capita Tuition Charge)

The State Board of Education hereby adopts the proposed rulemaking for:
Determining Special Education Per Capital Tuition Charge (23 Illinois Administrative Code 130),

Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 235 (Early Childhood Block Grant)

The State Board of Education hereby adopts the proposed rulemaking for:
Early Childhood Block Grant (23 Illinois Administrative Code 235),

Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 245 (Education of Homeless Children and Youth Grant Program)

The State Board of Education hereby adopts the proposed rulemaking for:
Education of Homeless Children and Youth State Grant Program (23 Illinois Administrative Code 245),

Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 500 (Replacement of Required Rules) (Repeal)

The State Board of Education hereby adopts the proposed rulemaking for:
Replacement of Required Rules (23 Illinois Administrative Code 500).

Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 525 (Regional Offices of Education and Intermediate Services)

The State Board of Education hereby adopts the proposed rulemaking for:
Regional Offices of Education and Intermediate Services (23 Illinois Administrative Code 525.)

Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Charter Schools Annual Report

The State Board of Education approves the Charter School Annual Report as presented at the December Board Meeting.

(continued)

Reading Improvement Block Grant Report

The State Board of Education hereby approves the 2008 Reading Improvement Block Grant Program report for submission to the General Assembly.

Draft 2008 State Board of Education Annual Report

The State Board of Education hereby approves the Draft 2008 Annual Report.

Capital Needs Assessment Report

The State Board of Education hereby approves the Capital Needs Assessment Survey to be submitted to the General Assembly by January 1, 2009.

Proviso Township High School 209 Financial Plan

The Illinois State Board of Education hereby approves the Financial Plan submitted by Proviso Township High School District 209 for Fiscal Year 2009. The district administration shall review the plan further and incorporate specific expenditure reductions or revenue enhancements for Fiscal Years 2010, 2011, and 2012. A revised Financial Plan shall be submitted no later than January 30, 2009 for the Board's review and approval at their February 2009 meeting. The Board also approves the establishment of a Financial Oversight Panel at Proviso Township High School District #209.

Teacher Certification Program Approvals

The State Board of Education provisionally approves the **Loyola University Chicago** early childhood special education program, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review; and

The State Board of Education provisionally approves the **Northeastern Illinois University** Learning Behavioral Specialist II: Behavior Intervention Specialist and Curriculum Adaptation Specialist programs, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review;

Further, the State Board of Education provisionally approves the **University of Illinois Chicago** MEd. in Secondary Education for Initial Certification: Science with Designations in Biology, Earth Science, and Environmental Sciences programs, thereby authorizing the university to conduct the program and to recommend candidates for certification by entitlement until the time of the institution's next accreditation review.

Cumulative Waiver Report

The State Board authorizes transmittal to the General Assembly before February 1, 2009, of the 2009 Cumulative Waiver Report, which includes:

- Notification to the General Assembly that the State Board intends to advance legislative proposals to amend Sections 24-2 and 18-8.05(F)(2)(d)(1) of the School Code, as described in the report; and
- A recommendation that the General Assembly introduce legislation to eliminate the fee limit of \$50 in Section 27-23 of the School Code, thus allowing districts to set the fee in response to local conditions, with the stipulation that the district set a fee only after providing appropriate

	<p>advance notices and holding a public hearing in order to take comments from parents, other community members, and affected teachers and staff members.</p> <p>END OF THE CONSENT AGENDA</p>
Legislative Proposals	<p>Ms. Holmes moved that the State Board of Education hereby approves the following legislative proposals to move forward as Agency-initiated proposals for the spring 2009 legislative session:</p> <p>(Proposals are listed by priority.)</p> <p><u>Priority #1</u></p> <ul style="list-style-type: none"> Transfers from GSA and GSA Hold Harmless (#10) Educator Misconduct (#14) Out-of-State Testing Waivers (#16) <p><u>Priority #2</u></p> <ul style="list-style-type: none"> 11-15 Passenger Vans (#3) School Finance Authority/Financial Oversight Panel (#7) Chief Executive Office of the Financial Oversight Panel (#8) School Breakfast Program (#13) Withdrawal from Special Education Cooperatives (#15) <p><u>And, if there is an opportunity, Priority #3 proposals:</u></p> <ul style="list-style-type: none"> School Holiday Waivers (#2) Pre-K & Summer School Transportation (#4) Parent-Teacher Conference (#5) Financial Profile (#6) <p>Mr. Clark seconded the motion and it passed with a unanimous voice vote.</p>
Legislative Grants and Other Initiatives	<p>Mr. Clark moved that the State Board of Education agrees with the State Superintendent of Education that, in light of the state's current fiscal crisis, neither Youth Guidance nor any other member initiative not specified in the FY09 budget be funded by the State Board of Education for the rest of the Fiscal Year 2009. Should the State's financial condition improve, the State Board of Education may provide different direction.</p> <p>Dr. Fields seconded the motion and it passed with a roll call vote. Dr. Hall abstained from the vote.</p> <p>Dr. Hall explained her abstention, indicating she understands we are in a financial crisis, however Youth Guidance serves the students and families who are most impacted by the economy. Chairman Ruiz commented that the motion is not an indicator of the value that the program would bring to the students of Illinois. However, we do not want to give the impression to the provider that funds are coming to them.</p>
NEW BUSINESS	<i>None</i>
IBHE Liaison Report	<p>Chairman Ruiz introduced Dr. Proshanta Nandi, a representative from the Illinois Board of Higher Education (IBHE). Dr. Nandi stated that the highlights of the December 9th IBHE meeting included the following:</p> <ul style="list-style-type: none"> • The IBHE adopted the Public Agenda for College and Career Success, a strategic plan for the state's higher education sector. The plan identifies four goals and sets several strategies for reaching

<p>Superintendents Report</p>	<p>these goals. The four goals are:</p> <ul style="list-style-type: none"> • To increase educational achievement. • To ensure college affordability. • To increase the number of quality postsecondary credentials. • To better integrate Illinois educational research and innovation assets. <ul style="list-style-type: none"> • Tom Thompson of the IBHE Disabilities Advisory Committee provided the Board with a brief overview of efforts being made to improve access for students with disabilities. • Panel discussion on the University Center of Lake County. The panel included Senator Terry Link, former UCLC Chair Chris George, former State Representative Andrea Moore and former IBHE Executive Director Keith Sanders. • Non-instructional capital project expenditures and the relative merit of funding such expenditures through student fees in a time of increasing costs and shrinking state dollars. <p>Dr. Nandi noted that the next IBHE Meeting will be January 27, 2009, at the Abraham Lincoln Hotel in Springfield.</p> <p>On behalf of Superintendent Koch and the State Board Staff, Ms. Morrison wished the Board members and everyone present a very safe and happy holiday season.</p> <p>Dr. Brown voiced her appreciation for the information Superintendent Koch shared with the Board from the Council of Chief State School Officers regarding the recommendations for President-Elect Obama's Education Transition Team. Ms. Morrison commented on how fortunate we are to have Superintendent Koch on the transition team and to know that his knowledge is helping inform the decisions that are made in Washington.</p>
<p>Chairman's Report</p>	<p>Chairman Ruiz reported that the following Board Members will be attending out of state meetings:</p> <p>Vinni Hall has been invited to serve on the NASBE Power of Partnerships Study Group in Arlington, VA, on January 23-24, 2009.</p> <p>Chris Ward will attend the NASBE Board of Directors meeting in Arlington, VA, on the same dates.</p> <p>David Fields has been invited to serve on the NASBE Public Education Positions Committee and will be asked to travel to Arlington, VA on June 11-12, 2009.</p> <p>Chairman Ruiz reported that he had participated in the following meetings since the last Board meeting:</p> <p>November 21 & 22: State Board Meet & Greet at the IASB/IASA/IASBO Joint Annual Conference.</p> <p>November 23: Presented the Thomas Lay Burroughs Outstanding School Board President Award to Joanne Zendol of Berwyn South School District.</p>

<p>Member Reports</p>	<p>Attended a meeting on Reenrolling Dropout Students Taskforce.</p> <p>December 19: Will visit and tour an Ounce of Prevention Educare Center / Early Learning Center at 5044 South Wabash in Chicago.</p> <p>Participated in the Illinois Legislative Latino Caucus Annual Conference along with several agency staff.</p> <p>Ms. Karon reported that she attended the Illinois Board of Higher Education meeting on December 9th at the campus of National-Louis University in Chicago. Ms. Karon stated that the final and executive summaries of the Public Agenda meetings were discussed and that she would share the summary with the other board members. Ms. Karon commented that she attended the School Library Media Association Conference on November 6-8, 2008 in Arlington Heights. Ms. Karon also shared a brochure with the board members titled "Here's the Evidence" which shows how school libraries impact student achievement on the local level.</p> <p>Mr. Clark reported that the final budget hearing was held on December 3, 2008 in Wheaton, Illinois. Overall 134 people testified, on 25 topics, in seven hearings. All testimonies will be considered as the Board moves forward on the budget. Mr. Clark informed the Board that he and Lanita Koster, as a subcommittee of the Finance & Audit Committee, reviewed State Superintendent Koch's expense report for the months of September 2007 through September 2008. Mr. Clark stated that the records are found to be in order and reports that the State Superintendent worked in both Springfield and Chicago ISBE offices, spent an average of 27% of his work days in the field, maintained a significant number of activities, and made regular use of state cars and state planes to control cost. He had regular contact with various stakeholders and filed timely and complete reports. Both he and Ms. Koster noted that in 13 months the Superintendent only took one sick day. The activities and expense reports filed by Superintendent Koch are in excellent order and reflect positively upon the Agency and the Board.</p> <p>Ms. Holmes reported that she attended the Fall Steering Committee Meeting of the Education Commission of the States in Denver, Colorado on December 2-3, 2008 and the Education Commission of the States' Regional Meeting of the Heartland in Kansas City, Missouri, on December 8-9, 2008.</p> <p>Dr. Ward stated that he attended the IASB/IASA/IASBO Joint Annual Conference in Chicago on November 21 & 22, 2008.</p> <p>Dr. Fields complimented ISBE Special Events Committee on the very nice Holiday Luncheon. The musical talent was exceptional and the Board enjoyed it very much.</p>
<p>PUBLIC PATRICIPATION</p>	<p>Bill Schreck from the Future Farmers of America (FFA) was joined by three students, Annie Larson, 2008-09 Illinois FFA Treasurer, Ben Arteman, Illinois State FFA Reporter and Austin Ashby, Illinois State FFA Vice President. Each student shared with the Board the experiences they have had through agricultural education and how the funding that is issued by the Board benefits the integral parts of agricultural education. There are over 26,000 Agriculture Education students and 17,000 FFA members in Illinois. The students thanked the Board for supporting the youth of</p>

	Illinois. (Students left handouts.)
RESOLUTION & RECOGNITIONS	<p>Ms. Morrison stated that the National Teacher of the Year Program, a project of the Council of Chief State School Officers (CCSSO), focuses public attention on teaching excellence and is the oldest and most prestigious awards program for teachers. To help celebrate the amazing group of teachers from across the United States honored by this program, the Pearson Foundation hosts the Teachers of the Year in New York City—a visit that includes the opportunity for teachers to script, compose, and create their own personal video with the help of the Pearson Foundation’s Digital Arts Alliance representatives. The resulting personal films, each entitled “Why I Teach,” show why these exemplary teachers were honored by their students, by their states, and by the CCSSO National Teacher of the Year Program. Ms. Morrison shared with the Board and audience a 3-minute montage of the videos produced by the 2007-08 Teachers of the Year. (Individual videos by each state winner are available on the CCSSO & Pearson Foundation websites.)</p> <p><u>Motion</u> Dr. Ward moved that the State Board of Education adopt the resolutions recognizing Linda Smerge as the 2008-09 Illinois Teacher of the Year, and Cheryl Watkins and Ronelle Robinson as the 2008-09 Milken National Educator Recipients. Dr. Fields seconded the motion and it passed with a unanimous voice vote.</p> <p>Ms. Smerge spoke on what an honor it was to receive the 2008-09 Illinois Teacher of the Year Award. She indicated she is looking forward to representing over 165,000 teachers in the state of Illinois in the next year. Ms. Smerge closed by thanking the Board for recognizing her efforts.</p> <p>Ms. Robinson thanked the Board for honoring her as a 2008-09 Milken National Educator Recipient for doing something she loves.</p> <p>Ms. Watkins talked about the successes and failures of teaching children with autism. She talked about her school, how she has worked to make Pershing West benefit from all she has learned, and how she has a remarkably hard working staff who loves the children.</p> <p>On behalf of Superintendent Koch and the members and staff of the State Board of Education, Ms. Morrison thanked Linda, Cheryl and Ronelle for all they do each and every day for the students of Illinois and allowing us to share in their celebrations and stories. Ms. Morrison also recognized Ann Muraro-Lacopo, our agency Teacher of the Year Coordinator, for all the support she provides to our Teachers of the Year.</p> <p>Mr. Clark read a Special Resolution of Recognition Honoring Arne Duncan for his leadership and dedication to the field of Education. Mr. Duncan will be leaving his position as Chief Executive Officer for Chicago Public Schools to serve on President-Elect Barack Obama’s cabinet as U.S. Secretary of Education. The resolution was seconded by Chairman Ruiz and adopted unanimously.</p> <p>Chairman Ruiz wished everyone a Happy Holiday Season.</p>

Motion for Adjournment	Ms. Karon moved that the meeting be adjourned. Mr. Fields seconded the motion and it passed with unanimous voice vote. The meeting adjourned at 11:48 a.m.
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Respectfully Submitted,

Dr. Vinni Hall
Board Secretary

Mr. Jesse Ruiz
Chairman

**Board Operations Committee of the Whole
100 North First Street, Springfield, IL
Board Room**

**December 18, 2008
8:30 a.m.**

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (*timeframes are estimated for planning purposes*)

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 8:30 – 8:45 a.m.
4. Minutes of the September Board Operations Committee Meeting (***Board Operations pp. 2-3***)
- *5. Review Nominations for Recognition 8:45 – 8:50 a.m. (***Board Operations pp. 4-7***)
6. 2009 Board Calendar Discussion 8:50 – 9:00 a.m. (***Board Operations pp. 8-13***)
7. Committee Wrap-up (*Superintendent Koch*)
8. Committee Agenda Planning/Additional Items
9. Closed Session 9:00 – 9:30 a.m.
10. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

BOARD OPERATIONS COMMITTEE OF THE WHOLE
December 18, 2008
Springfield, Illinois

Members Physically Present

Chris Ward, Committee Chair
David Fields, Committee Member
Vinni Hall, Committee Member
Joyce Karon, Committee Member
Jesse Ruiz, Committee Member (arrived late)
Andrea Brown, Board Member
Dean Clark, Board Member
Brenda Holmes, Board Member
Lanita Koster, Board Member

Members Absent

None

Staff Present

Jean Ladage
Marsha Moffett
Darren Reisberg

1. **ROLL CALL:** Dr. Chris Ward called the meeting to order at 8:30 a.m. and announced that all members were present, with the exception of Jesse Ruiz, but we understand he will be arriving shortly. (See roll call above.)
2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None.
3. **PUBLIC PARTICIPATION:** None.
4. **COMMITTEE MINUTES:** Ms. Koster moved that the minutes of the Board Operations Committee for the June 2008 committee meeting be approved. Mr. Clark seconded the motion and it passed on a unanimous voice vote.
5. **REVIEW NEW NOMINATIONS FOR RESOLUTIONS OF RECOGNITION:** Dr. Fields moved that resolutions for Linda Smerge, Cheryl Watkins, Ronelle Robinson, and U.S. Secretary-Elect of Education Arne Duncan be recommended for approval in December. Ms. Karon seconded the motion and it passed unanimously.
6. **2009 BOARD CALENDAR DISCUSSION:** Ms. Ladage informed the Board that if the Superintendent's Conference gets confirmed for October in Springfield, then perhaps the Board could travel to Chicago in September. She indicated that it is likely the Holiday Inn Mart Plaza will have sleeping rooms available in September or October once we can pin down a date for a Chicago meeting.

Ms. Ladage asked for suggestions for an alternative location for the June meeting. Dr. Brown suggested either East St. Louis or the Belleville area. Other Board members concurred and asked Ms. Ladage to investigate meeting locations.

Ms. Karon encouraged a meeting in the Gurnee or Wheaton area for the 2010 calendar. The turnout for past budget hearings has been impressive.

Ms. Ladage inquired as to the location for the 2009 Retreat in Bloomington. The Board agreed on the Parke Hotel and Conference Center.
7. **COMMITTEE WRAP-UP:** Mr. Reisberg summarized the meeting. The minutes were approved, as well as the recommendations for recognition. The 2009 Calendar was discussed and there remains a question about a month in which to conduct a Board meeting in Chicago, pending the scheduling of the Annual Superintendent's Conference. Member Brown suggested that the June meeting be held in the Belleville or East St. Louis areas and Jean Ladage will investigate that possibility. A suggestion was also made for a northern Illinois meeting in 2010.

8. **ADDITIONAL ITEMS AND AGENDA PLANNING:** Chairman Ward indicated that in February, election of officers will be held, as well as discussion about Board committee structure. Staff will also return with recommendations for the 2009 final Board calendar.

9. **CLOSED SESSION:**

Ms. Karon moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

Section c 1 for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee;

Section c 11 for the purpose of considering pending or probable litigation against or affecting the Board, and

I further move that the Board may invite anyone they wish to have included in this closed session.

Dr. Hall seconded the motion.

Dr. Ward asked that the record show that Chairman Ruiz arrived at the meeting at 8:45 a.m. and will be joining the Committee in closed session.

The motion carried with a unanimous roll call vote.

The committee meeting recessed at 8:50 a.m.

The committee meeting reconvened at 9:29 a.m.

10. **ADJOURN:** Ms. Koster moved that the Board Operations Meeting of the Whole be adjourned. Dr. Fields seconded the motion and it passed with a unanimous voice vote. The committee meeting adjourned at 9:30 a.m.

**Education Policy Planning Committee of the Whole
100 North First Street, Springfield, IL
Board Room**

December 17, 2008

4:00 p.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 4:00 – 4:15 p.m.
4. Minutes of the November Education Policy Planning Committee Meeting **(pp. 2-4)**
- *5. Committee Consent Agenda (4:15 – 4:30 p.m.)
 - a. Charter Schools Annual Report *(Patrick Murphy, Jo Ann Price)* 4:15 – 4:20 p.m. **(pp. 5-35)**
 - b. Reading Improvement Block Grant Report *(Marica Cullen)* 4:20 – 4:25 p.m. **(pp. 36-51)**
 - c. Draft 2008 State Board of Education Annual Report 4:25 – 4:30 p.m. **(pp. 52-115)**
(Superintendent Koch, Susie Morrison, Matt Vanover)
6. Committee Wrap-up *(Superintendent Koch)*
7. Committee Agenda Planning/Additional Items
8. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

**EDUCATION POLICY PLANNING COMMITTEE OF THE WHOLE
MINUTES**

Tuesday, December 16, 2008
Board Room, 4th Floor
Springfield, Illinois

Committee Members Physically Present

Andrea Brown
Vinni Hall
Joyce Karon
Dr. David Fields, Chair

Other Board Members Physically Present

Dean Clark
Brenda Holmes
Lanita Koster
Jesse Ruiz
Chris Ward

Committee Members Participation Via Phone

None

Board Members Absent

None

ISBE Staff

Superintendent Chris Koch
Darren Reisberg
Linda Tomlinson
Marica Cullen

The Education Policy Planning Committee (EPPC) meeting convened at 3:50 p.m.

1. **ROLL CALL:** Committee Chair, Dr. David Fields started the committee meeting by noting that all members were present. See above for detailed listing.
2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** There was no participation from board members by any other means.
3. **PUBLIC PARTICIPATION:** There was no public participation.
4. **MINUTES OF THE NOVEMBER 2008 EPPC MEETING:** Brenda Holmes asked if the school report cards had been received. Board members stated that they had. Joyce Karon moved to approve the minutes from the November, 2008 Education Policy Planning Committee Meeting. Dr. Andrea Brown seconded and the minutes passed unanimously.
5. **COMMITTEE CONSENT AGENDA:**
Charter Schools Annual Report – Board members appreciated the clear and concise report. Staff indicated that work continues on developing guidance for these districts.

Discussion surrounding the following issues took place:

- Flexibility charter schools are provided with hours and range of days,
- Local population and demographics concerns,
- Multi-district charter schools.

Reading Improvement Block Grant Report – Marica Cullen indicated that this was the first year the report had been required. She stated that there are approximately 20 different measures coming from the districts. She is continuing to educate the districts and hopes to be able to see growth. She stated that we are asking districts

to perform pre and post tests. We are also encouraging districts to use this money to support their RTI efforts. They are working diligently to ensure that the funds are used appropriately by the districts to support literacy. It was recommended that a completion date for the report be included for the districts.

Draft 2008 State Board of Education Annual Report – Dr. Brown asked for comments pertaining to districts that are not recognized because they have interim superintendents, and asked if there were any other areas of deficiency indicated in the report. Dr. Tomlinson stated that there are various reasons that would cause them to be indicated as pending further review.

Dr. Fields asked if there were any further comments regarding the Committee Consent Agenda items. No further comments were voiced. Members unanimously approved moving forward to the plenary.

6. **COMMITTEE WRAP-UP** – Superintendent Koch summarized the various reports going to plenary.
7. **COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS** – The annual report will be available mid January.
8. **ADJOURNMENT**: Dean Clark moved to adjourn the meeting and Lanita Koster seconded the motion. The meeting adjourned at 4:20 p.m.

**Finance & Audit Committee of the Whole
100 North First Street, Springfield, IL
Board Room**

December 17, 2008

1:00 p.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 1:00 – 1:15 p.m.
4. Minutes of the October Finance & Audit Committee Meeting **(FAC Packet pp. 2-5)**
- *5. Committee Consent Agenda 1:15 – 1:30 p.m.
 - a. Capital Needs Assessment Report **(FAC Packet pp. 6-15)**
 - b. Proviso Township High School District #209 Financial Plan **(FAC Packet pp. 16-28)**
 - c. Proviso Township High School District #209 Financial Oversight Panel *(as needed)*
- *6. Legislative Grants and other Special Initiatives 1:30 – 1:40 p.m. **(FAC Packet pp. 29-53)**
7. Discussions of FY10 Budget Recommendation 1:40 – 4:00 p.m. **(FAC Packet pp. 54-74)**
(Superintendent Koch, Linda Mitchell)
8. Committee Wrap-up *(Superintendent Koch)*
9. Committee Agenda Planning/Additional Items
10. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

FINANCE AND AUDIT COMMITTEE OF THE WHOLE

Illinois State Board of Education
100 N. First Street
Springfield, Illinois
December 17, 2008

<p>ROLL CALL</p>	<p>Chairman Clark called the meeting to order.</p> <table border="0"> <tr> <td><u>Members Present</u></td> <td><u>Members Absent</u></td> </tr> <tr> <td>Mr. Dean Clark, Chairman</td> <td>None</td> </tr> <tr> <td>Dr. Vinni Hall</td> <td></td> </tr> <tr> <td>Mr. Jesse Ruiz</td> <td><u>Others Present</u></td> </tr> <tr> <td>Dr. Chris Ward</td> <td>Superintendent Koch</td> </tr> <tr> <td>Dr. Andrea Brown</td> <td>Linda Mitchell</td> </tr> <tr> <td>Dr. David Fields</td> <td>Toni Waggoner</td> </tr> <tr> <td>Ms. Brenda Holmes</td> <td>Jason Hall</td> </tr> <tr> <td>Ms. Joyce Karon</td> <td>Tim Imler</td> </tr> <tr> <td>Ms. Lanita Koster</td> <td>Deb Vespa</td> </tr> </table>	<u>Members Present</u>	<u>Members Absent</u>	Mr. Dean Clark, Chairman	None	Dr. Vinni Hall		Mr. Jesse Ruiz	<u>Others Present</u>	Dr. Chris Ward	Superintendent Koch	Dr. Andrea Brown	Linda Mitchell	Dr. David Fields	Toni Waggoner	Ms. Brenda Holmes	Jason Hall	Ms. Joyce Karon	Tim Imler	Ms. Lanita Koster	Deb Vespa
<u>Members Present</u>	<u>Members Absent</u>																				
Mr. Dean Clark, Chairman	None																				
Dr. Vinni Hall																					
Mr. Jesse Ruiz	<u>Others Present</u>																				
Dr. Chris Ward	Superintendent Koch																				
Dr. Andrea Brown	Linda Mitchell																				
Dr. David Fields	Toni Waggoner																				
Ms. Brenda Holmes	Jason Hall																				
Ms. Joyce Karon	Tim Imler																				
Ms. Lanita Koster	Deb Vespa																				
<p>BOARD MEMBER PARTICIPATION BY OTHER MEANS</p>	<p>None</p>																				
<p>PUBLIC PARTICIPATION</p>	<p>Erica Lindley from ED-RED spoke about full funding of personnel reimbursement and prorating of MCATs to 92.7%.</p>																				
<p>MINUTES OF THE OCTOBER FINANCE AND AUDIT COMMITTEE MEETING</p>	<p><u>Motion:</u> Dr. David Fields moved that the minutes of the October Finance and Audit Committee be accepted. Ms. Joyce Karon seconded the motion. Motion passed by unanimous voice vote.</p>																				
<p>CONSENT AGENDA</p>	<p><u>Consent Agenda:</u> The following consent agenda was approved by the committee:</p> <ul style="list-style-type: none"> ○ Capital Needs Assessment Report. Ms. Linda Mitchell stated that the Capital Needs Assessment Report is due by January 1 every two years. This is a joint report that is completed with the assistance of the Capital Development Board. ○ Proviso Township High School District #209 Financial Plan. Ms. Mitchell stated that the Proviso Township High School District #209 Financial Plan that was to have been submitted by the district by December 8, 2008 had been received. ○ Proviso Township High School District #209 Financial Oversight Panel. Ms. Mitchell stated that the Proviso Township High School District #209 has requested that ISBE consider them as a candidate for a Financial Oversight Panel. The ISBE staff would recommend that the panel be established. 																				

LEGISLATIVE GRANTS AND OTHER SPECIAL INITIATIVES	<p>Ms. Mitchell stated that she had one legislative grant for consideration by the Board. The organization is Youth Guidance.</p> <p>Dr. Koch's recommendation to the Committee and to the Board is to disapprove this request and any other requests for which there is not a specific line in the budget due to the financial situation of the state.</p> <p>The committee agreed with the Superintendent's recommendation.</p>
DISCUSSION OF FY10 BUDGET RECOMMENDATION	<p>Ms. Mitchell said that ISBE has conducted seven budget hearings and has had a meeting with the Governor's Office of Management and Budget (GOMB) and the CFO's of various state agencies. She stated that as has been discussed at previous meetings, due to cash flow problems in the state, the Comptroller is currently holding \$300 million of MCATs (mandated categoricals) which were vouchered in September. The MCATS would be disbursed once financing is closed in about a week and the cash is in hand. Ms. Mitchell said that a \$2 billion deficit is projected for this year.</p> <p>A flat budget scenario was presented based upon the Board's strategic priorities. Ms. Mitchell stated that right now ISBE is in Union negotiations with AFSCME, and the IFSOE contract is coming to an end at the end of the fiscal year.</p> <p>Dr. Fields suggested that if organizations came to a budget hearing to make a presentation, then they should be listed on the sheet for Board consideration. Ms. Mitchell stated that she would review the listing and logs to make sure that those who presented were reflected on the list.</p> <p>Ms. Holmes stated that for new some new programs substantive language will be needed and the Board has not seen that language. She also asked specifically what funds have been swept over the years and from what line items. Ms. Mitchell said she would provide a history of sweeps.</p> <p>Ms. Waggoner spoke about updating the methodology from Augenblick and Myers. Ms. Waggoner said if it would have been done in FY09 for FY08 recommendation number that would have been \$7,131 as opposed to the \$7,388 based upon the Employment Cost Index.</p> <p>Ms. Mitchell spoke about the Hold Harmless information in the packet. Discussion took place regarding phasing down or phasing out Hold Harmless.</p> <p>Dr. Koch explained that the criteria used in developing this budget were evaluating line items with the most impact, and whether or not they were linked to the strategic plan. Dr. Koch suggested that they could provide more detail at the next meeting.</p>

	<p>There was a request for justification for the personnel increase in the budget, the possibility of requesting funding from a program line item to fund personnel.</p> <p>Mr. Imler explained the process of developing Mandated Categorical projections, as well as Block Grants for Chicago. Chicago consists of approximately 19.6% of the state enrollment.</p> <p>Dr. Koch indicated that he will return with more information at the January committee meeting for the Board's consideration.</p>
COMMITTEE WRAP-UP	<p>In summary, the committee discussed the Capital Needs Assessment as well as the Proviso School District's Financial Plan and the request for the Oversight Panel. There was discussion about legislative grants and the FY10 Budget. Finally, there was a request for a history of the fund sweeps and for a look at a larger budget request for FY10.</p>
COMMITTEE AGENDA PLANNING AND ADDITIONAL ITEMS	<p>FY10 Budget.</p>
ADJOURNMENT	<p><u>Motion:</u> Dr. David Fields moved for adjournment of the Finance and Audit Committee of the Whole. Dr. Christopher Ward seconded the motion. Motion passed by unanimous voice vote.</p>

**Governmental Relations Committee of the Whole
100 North First Street, Springfield, IL
Board Room**

**December 17, 2008
9:45 a.m.**

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 9:45 – 10:00 a.m.
4. Minutes of the September Governmental Relations Committee Meeting **(pp. 2-3)**
- *5. Committee Consent Agenda 10:00 – 10:05 a.m.
 - a. Draft 2009 Cumulative Waiver Report **(pp. 4-16)**
6. Legislative Proposals 10:05 – 12:00 noon **(pp. 17-137)**
7. Information Items
 - a. Spring 2008 Public Act Implementation/Veto Session **(pp. - 138-148)**
8. Committee Wrap-up *(Superintendent Koch)*
9. Committee Agenda Planning/Additional Items
10. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

GOVERNMENTAL RELATIONS COMMITTEE OF THE WHOLE

Wednesday, December 17, 2008

Springfield, Illinois

Committee Members Present

Brenda Holmes, Chair

Jesse Ruiz

Lanita Koster

Chris Ward

David Fields

Joyce Karon

Vinni Hall

Andrea Brown

Dean Clark

Staff Present

Chris Koch

Shelley Hilton

Linda Tomlinson

Jean Ladage

Nicole Wills

Darren Reisberg

Connie Wise

Susie Morrison

Beth Hanselman

Don Evans

Marsha Moffett

Linda Mitchell

Matt Vanover

Shawn Rotherham

Winnie Tuthill

1. ROLL CALL

See above.

2. PUBLIC PARTICIPATION

None

3. MINUTES OF JUNE COMMITTEE MEETING

Board member Dean Clark made a motion to approve the December Committee minutes and the motion was seconded by Dave Fields. The minutes were approved with a unanimous voice vote.

4. 2009 CUMULATIVE WAIVER REPORT

The Committee was given a synopsis of the 2009 Cumulative Waiver Report by Winnie Tuthill. The report contains a list of all waivers and modifications granted by the State Board of Education or the General Assembly. In addition, the report also made legislative recommendations concerning school holidays, parent-teacher conferences and driver education fees.

6. LEGISLATIVE PROPOSALS

The Committee heard testimony from Governmental Relations staff on the twelve legislative proposals that had been recommended by the State Superintendent. Based upon the Superintendent's recommendation, the Board classified the proposals into three levels of priority: "Priority 1", "Priority 2" or "Priority 3".

"Priority 1" proposals include: (#10) Transfers from GSA and GSA Hold Harmless; (#14) Educator Misconduct and (#16) Out-of-State Testing Waivers. "Priority 2" proposals include: (#3) 11-15 Passenger Vans; (#7) SFA/FOP; (#8)

CEO of FOP; (#13) School Breakfast Program and (#15) Withdrawal from Special Education Cooperatives. The Committee recommended that the Board direct the Superintendent and staff to advance the proposals in these two Priority levels.

The Committee also recommended that the Board authorize the State Superintendent to, as he sees fit, introduce "Priority 3" proposals, which include: (#2) School Holiday Waivers; (#4) Pre-K/Summer School Transportation; (#5) Parent-Teacher Conference and (#6) Financial Profile.

Chairwoman Holmes also suggested the Board grant the Superintendent flexibility to make changes to the proposals if needed for legislative purposes.

7. SPRING 2008 PUBLIC ACT IMPLEMENTATION

Governmental Relations staff provided the Committee with a written update on all public acts from the spring 2008 session, including implementation status.

8. ADJOURNMENT

Joyce Karon made a motion to adjourn the committee and it was second by Dave Fields. The motion passed unanimously and the Committee was adjourned at 11:25 a.m.

**Ad Hoc Rules Committee of the Whole
100 North First Street, Springfield, IL
Board Room**

December 18, 2008

9:30 a.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 9:30 – 9:45 a.m.
4. Minutes of the October Ad Hoc Rules Committee Meeting **(pp. 2-4)**
- *5. Rules for Adoption (9:45 – 10:15 a.m.)
 - a. Part 110 (Program Accounting Manual) (Repeal) *(Deb Vespa)* **(pp. 5-6)**
 - b. Part 125 (Student Activity Funds and Convenience Accounts) (Repeal) *(Deb Vespa)* **(pp. 5-6)**
 - c. Part 130 (Determining Special Education Per Capita Tuition Charge) *(Tim Imler)* **(pp. 7-16)**
 - d. Part 235 (Early Childhood Block Grant) *(Kay Henderson)* **(pp. 17-20)**
 - e. Part 245 (Education of Homeless Children and Youth State Grant Program) *(Gina Hopper)* **(pp. 21-33)**
 - f. Part 500 (Replacement of Required Rules) (Repeal) *(Darren Reisberg)* **(pp. 34-35)**
 - g. Part 525 (Regional Offices of Education and Intermediate Services) *(Patrick Murphy)* **(pp. 36-44)**
6. Committee Wrap-up *(Superintendent Koch)*
7. Committee Agenda Planning/Additional Items
8. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

Ad Hoc Rules Committee of the Whole

Thursday, December 18, 2008
9:30 a.m.

State Board of Education Office
100 North First Street
Springfield, Illinois

Committee Members Present

Jesse Ruiz
Andrea Brown
Dean Clark
David Fields
Vinni Hall
Brenda Holmes
Joyce Karon
Lanita Koster
Chris Ward

Absent

Others

Susie Morrison
Darren Reisberg
Shelley Helton
Sally Vogl

Chairman Ruiz called the meeting to order at 9:35 a.m. After the roll call, he announced that all members were present and therefore no members would be participating by other means. No one had signed up for public participation.

4. APPROVAL OF MINUTES

Vinni Hall moved approval of the minutes of the Committee's meeting of October 22, 2008, and Joyce Karon seconded the motion. It was adopted unanimously, and the minutes were approved as presented.

5. RULES FOR ADOPTION

Chairman Ruiz turned the meeting over to General Counsel Darren Reisberg, who stated that seven sets of rules were being presented for adoption and none for initial review. In light of the impending bad weather, he suggested that no lengthy overview be presented but that staff members could address any questions the Board members might have. There were no questions. Vinni Hall moved that the Committee recommend all these sets of rules for action during the plenary session, and the Chairman indicated that they would be voted on. The rulemakings in question were:

- the proposed repeal of Part 110 (Program Accounting Manual);
- the proposed repeal of Part 125 (Student Activity Funds and Convenience Accounts);
- proposed amendments to Part 130 (Determining Special Education Facility Per Capita Tuition Charge);
- a proposed amendment to Part 235 (Early Childhood Block Grant);
- proposed new Part 245 (Education of Homeless Children and Youth State Grant Program);
- the proposed repeal of Part 500 (Replacement of Required Rules); and
- proposed amendments to Part 525 (Regional Offices of Education and Intermediate Services).

6. COMMITTEE WRAP-UP

Mr. Reisberg summarized the Committee's actions, noting that the minutes of the October meeting had been approved and that the adoption of seven rulemakings had been recommended.

7. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS

Mr. Reisberg indicated that he did expect several sets of rules to come before the Board for initial review in January.

8. ADJOURNMENT

David Fields moved that the meeting be adjourned. Dean Clark seconded the motion, and the meeting was adjourned at 9:40 a.m.