

ILLINOIS STATE BOARD OF EDUCATION

100 N. First Street
Springfield, Illinois

September 16-17, 2009

NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings one month prior to State Board action in the plenary session.

All open meetings will be audio cast on the Internet at: www.isbe.net

WEDNESDAY, SEPTEMBER 16, 2009

10:30 a.m. Education Policy Planning Committee of the Whole
Board Room, 4th Floor

***11:15 a.m. Governmental Relations Committee of the Whole**
Board Room, 4th Floor

12:15 p.m. Break for Lunch with Student Advisory Council

***1:15 p.m. Finance & Audit Committee of the Whole (immediately following lunch)**
Board Room, 4th Floor

2:15 p.m. Board Operations Committee of the Whole
Board Room, 4th Floor

* The meeting will begin at the conclusion of the previous session.

**The Education Policy Planning Committee meeting will begin at the conclusion of the Finance and Audit Committee meeting. However, if the Finance and Audit Committee runs extremely long, there is a possibility that the Education Policy Planning Committee meeting may be suspended until Thursday morning at 8:00 a.m.

THURSDAY, SEPTEMBER 17, 2009

***9:00 a.m. Ad Hoc Rules Committee of the Whole**
Board Room, 4th Floor

***10:00 a.m. ISBE Plenary Session**
Board Room, 4th Floor

* The meeting will begin at the conclusion of the previous session.

All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 217-782-1900; Fax: 217-785-3972.

NOTE: Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene for action items at the time posted. Chairman Ruiz may also call for a break in the plenary session on Thursday at which time the Board will go into closed session.

**ILLINOIS STATE BOARD OF EDUCATION
PLENARY SESSION
Board Room, 4th Floor
100 North First Street, Springfield, Illinois
September 17, 2009
10:00 a.m.**

(This meeting will begin immediately following the previous session.)

**NOTE: Staff presentations and detailed Board discussion typically take place during
Committee meetings one month prior to State Board action in the plenary session.**

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A. Roll Call/Pledge of Allegiance

1. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

B. Resolutions & Recognition

1. Illinois Civic Mission Blueprint (*Plenary p. 3*)

C. Public Participation

10:15 – 10:45 a.m.

D. Superintendent's Report

*** Consent Agenda**

All action consideration items listed with an asterisk (*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

Action Considerations

consent agenda items: **10:45 – 10:55 a.m.**

***1. Approval of Minutes**

- a. July 21, 2009 Emergency Meeting (*Plenary pp. 4-10*)
- b. 2009 Board Retreat Minutes (*Plenary pp. 11-15*)
- c. August 20, 2009 Plenary Meeting (*Plenary pp.16-19*)

***3. Rules for Adoption**

- a. Part 1 (Public Schools Evaluation, Recognition and Supervision) (*Rules pp. 4-75*)
- b. Part 65 (New Teacher Induction and Mentoring) (*Rules pp. 76-85*)
- c. Part 120 (Pupil Transportation Reimbursement) (*Rules pp. 86-100*)
- d. Part 180 (Health/Life Safety Code for Public Schools) (*Rules pp. 101-109*)
- e. Part 252 (Driver Education) (*Rules pp. 110-120*)
- f. Part 401 (Special Education Facilities Under Section 14-7.02 of the School Code) (*Rules pp. 121-126*)
- g. Part 675 (Providers of Supplemental Educational Services) (*Rules pp. 127-135*)

***4. Contracts & Grants Over \$1 Million**

- a. Approval of Interagency Agreement with Governor's Office (*Finance & Audit Packet pp. 4-9*)
- b. Teach for America Grant (*Finance & Audit Packet pp. 10-11*)

***5. Accept FY08 A-133 Statewide Single Audit (Lisa LaBonte) (*Finance & Audit Packet pp. 12-21*)**

***6. Accept Annual Two-Year Audit Plan (*Finance & Audit Packet pp. 22-25*)**

***7. Approval of Fall Mandate Waiver Report (*Governmental Relations Packet pp. 14-36*)**

***8. Approval of 2010 Board Calendar (*Board Operations Packet pp. 8-10*)**

***9. NASBE Elections (*Board Operations Packet pp. 11-20*)**

End of consent agenda

E. New Business

10:55 – 11:35 a.m.

F. Announcements and Reports 10:50 a.m. – 12:10 p.m.

1. IBHE Liaison Report (*Dr. Proshanta Nandi*) **10:55 – 11:05 a.m.**
2. Superintendent's Announcements **11:05 – 11:15 a.m.**
3. Chairman's Report **11:15 – 11:25 a.m.**
4. Member Reports **11:25 – 11:35 a.m.**

G. Information Items

1. ISBE Fiscal & Administrative Monthly Reports (*Plenary pp. 20*)

H. Adjourn

NOTE: Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene at the time announced. Chairman Ruiz may also call for a break in the plenary session at which time the Board will go into closed session.

Illinois State Board of Education Meeting September 17, 2009
Illinois State Board of Education
100 North First Street
Springfield, Illinois

**RECONVENE
ROLL CALL/**

Mr. Jesse Ruiz, Chairman, called the meeting to order at 10:00 a.m. Chairman Ruiz asked, Ms. Jean Ladage to call the roll. A quorum was present. Dr. Christopher Koch, State Superintendent of Education, was also in attendance.

Members Present:

Mr. Jesse Ruiz, Chairman
Dr. Vinni Hall, Secretary
Dr. Andrea Brown
Dr. David Fields
Ms. Joyce Karon
Ms. Lanita Koster

Members Absent:

Dr. Christopher Ward, Vice Chairman

**RESOLUTIONS &
RECOGNITION**

Dr. Hall moved that the State Board of Education recognize the Illinois Civic Mission Coalition and the McCormick Foundation for their efforts and collaboration with stakeholders in crafting the Civic Blueprint for Illinois High Schools, and supports their ongoing effort to improve the civic education and the civic engagement of high school students in Illinois. Dr. Fields seconded the motion and it passed unanimously with a voice vote.

Ms. Carolyn Pereira from the Illinois Civic Mission Coalition and the Constitution Rights Foundation thanked the Board and asked that we continue to work together so that high schools can, and do, take their civic mission seriously. Ms. Pereira was accompanied by several members of the Coalition: Shawn Healy from the McCormick Freedom Museum and Cynthia Woods from the Illinois Association of Schools. Chairman Ruiz thanked the McCormick Foundation for their support of public education.

**PUBLIC
PARTICIPATION**

Scott and Elizabeth Peeples spoke in support of Fort Bowman Academy Charter School in Cahokia. Mr. Peeples stated that the school was founded in 1998 and they have been re-chartered three times. In January they began the process to re-charter the school for a fourth time and the charter was denied by the Cahokia School Board. Pursuant to Illinois Charter School Law they appealed the decision to ISBE and received a letter on April 6th that their re-charter had been denied. Mr. Peeples stated that a court hearing was held August 12th before the Honorable Judge Andrew Gleason. The court ruled that the Charter School did not violate any matters of law pursuant to the Illinois Charter School Law. Judge Gleason therefore remanded the case back to the ISBE. Mr. Peeples asked that Fort Bowman Charter School be allowed to make a formal presentation to the Illinois State Board of Education, if that is the next step.

Mr. Reisberg responded that at this point staff is reviewing the court's decision to determine the best way to proceed. Mr. Reisberg anticipates a staff recommendation to the Superintendent and the Board, and for the board to consider the recommendation for discussion at the next meeting, which would be October 29-30, 2009. Both Fort Bowman Charter School and Cahokia School District could have representatives present to state their cases. Mr. Reisberg recommended that if they had any points that they would like the staff, Board or Superintendent Koch to be aware of prior to the next meeting, staff would appreciate having that information in writing. Mr. Reisberg shared with Mr. Peeples his contact information.

Janet Milkovich updated the Board on the accomplishments of Recording for the Blind & Dyslexic for 2008-2009.

Todd Villardo, Assistant Superintendent for Charleston schools and **Tim Condron**, Curriculum Director for Mattoon Schools spoke in support of the Textbook Loan Program. Mr. Villardo thanked the Board for their consideration to reinstate the program for fiscal year

2011. The Textbook Loan Program has provided their students with quality materials and resources to support quality education.

Dr. Koch asked the gentlemen if any digitalized materials were currently being used in their districts and if it was even a possibility given the limitations for technology. Mr. Villardo stated that the Charleston Schools are not currently using digital technology for textbooks or curricular materials. Mr. Condrón stated that Mattoon School District does have a limited number of digital novels for students but they are in the beginning stages.

Mr. Condrón added that at the middle school level they utilize a computer lab that is housed out of the library, but the equipment is intended only for the reading of text from the computer lab. Mr. Condrón commented that there are computers in their district that the students can use for research, support materials, encyclopedias, etc. They are paid for by Charleston School District.

Cynthia Shambley, Assistant Director for Human Resources for Springfield Public School District #186 and administrator of the Grow Your Own Program in Springfield spoke on behalf of the Illinois Grow Your Own Program. Ms. Shambley introduced Ms. **Doris Woolery**, Cohort Coordinator, Ms. **Nickki Moore** a graduate of the Grow Your Own Program and **Regina Davis** a current student of the Grow Your Own Program. Each of the women discussed their experiences with the Grow Your Own Program and how they have benefited.

Dr. Koch asked Ms. Shambley if she had seen the evaluation from the Grow Your Own Program and if she had any thoughts or suggestions on the concerns raised in the evaluation. Ms. Schambley responded that she had seen the evaluation and that she would be glad to discuss them with Dr. Koch. Dr. Koch thanked the GYO supporters for coming to the board meeting and for their interest in teaching.

**CONSENT
AGENDA**

Motion:

Dr. Hall moved that the State Board of Education hereby approves the consent agenda items as presented. Dr. Fields seconded the motion and it passed with unanimous roll call vote.

The following motions were approved by action taken in the consent agenda motion.

Approval of Minutes

The State Board of Education hereby approves the minutes for the June 21, 2009 Emergency Meeting, 2009 Board Retreat Minutes and the August 20, 2009 Plenary Meeting.

Rules for Adoption

Part 1

(Public School Evaluation, Recognition and Supervision)

The State Board of Education hereby adopts the proposed rulemaking for Public School Evaluation, Recognition and Supervision (23 Illinois Administrative Code 1). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 65

(New Teacher Induction & Mentoring)

The State Board of Education hereby adopts the proposed rulemaking for New Teacher Induction & Mentoring (23 Illinois Administrative Code 65). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 120

(Pupil Transportation Reimbursement)

The State Board of Education hereby adopts the proposed rulemaking for Pupil Transportation Reimbursement (23 Illinois Administrative Code 120). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 180

(Life/Health Safety Codes for Public Schools)

The State Board of Education hereby adopts the proposed rulemaking for Life/Health Safety Codes for Public Schools (23 Illinois Administrative Code 180). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 252

(Driver Education)

The State Board of Education hereby adopts the proposed rulemaking for (Driver Education (23 Illinois Administrative Code 252). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 401

(Special Education Facilities Under Section 14-7.02 of the School Code)

The State Board of Education hereby adopts the proposed rulemaking for Special Education Facilities Under Section 14-7.02 of the School Code (23 Illinois Administrative Code 401). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 675

(Providers of Supplemental Education Services)

The State Board of Education hereby adopts the proposed rulemaking for Providers of Supplemental Education Services (23 Illinois Administrative Code 675). Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Contracts & Grants Over \$1 Million

Approval of Interagency Agreement with Governor's Office

The State Board hereby authorizes its Chairman to execute the Interagency Agreement with the Governor's Office with regard to the delegation of \$150,670,500 to the Illinois State Board of Education, and further that the Chairman hereby delegates the State Superintendent, the Chief Financial Officer, and the Division Administrators for the Budget Division, Funding & Disbursement and Fiscal Division shall have signature authority for the disbursements of monies by the Illinois Office of the Comptroller for the disbursement of monies from the relevant appropriations.

Teach For America Grant

The State Board of Education hereby authorizes the Agency to renew the Teach For America grant for FY10 with the maximum amount for FY10 of \$225,000.

Accept FY08 A-133 Statewide Single Audit

The State Board of Education hereby accepts the Auditor General's State of Illinois Single Audit Report of the year ended June 30, 2008.

Accept Annual Two-Year Audit Plan

The State Board of Education hereby accepts the Internal Audit FY 2010/FY 2011 Audit Plan.

Approval of Fall Mandate Waiver Report

The State of Education hereby forwards the 58 waiver requests summarized in the Fall 2009 report to the General Assembly without comment.

Approval of 2010 Board Calendar

The State Board of Education hereby adopts the 2010 Calendar of Meeting as discussed and finalized on September 16, 2009.

NASBE Elections

The State Board of Education hereby appoints Dr. Vinni Hall to serve as the Illinois voting delegate at the NASBE business meeting in October.

END OF THE CONSENT AGENDA

NEW BUSINESS

None

**ANNOUNCEMENTS
& REPORTS**

IBHE Report

Chairman Ruiz introduced Dr. Proshanta Nandi from the Illinois Board of Higher Education (IBHE). The IBHE held its meeting on August 11, 2009, at DePaul University, Lincoln Park Campus. Dr. Nandi shared the following highlights of that meeting:

Since the IBHE approved the *Illinois Public Agenda for College and Career Success* in January, IBHE meetings have focused in depth on the a Public Agenda priority:

- At the August meeting the discussion on college completion was led by Mr. Stan Jones of the newly formed National Consortium for College Completion. The group is leading the effort to increase higher education attainment by 2025. Mr. Jones shared the estimate that Illinois would need to see 6,500 more degrees awarded every year for the next eleven years to contribute positively toward President Obama's challenge that the nation becomes number one again in the world for college attainment by 2025. The *Illinois Public Agenda Goals* speak directly to this challenge and their implementation positions us to do our share to reach the President's goal.

In another matter related to the Illinois Public Agenda and educational attainment, the IBHE approved Northern Illinois University's request for a baccalaureate completion collaboration with eleven community colleges. This will support working adults with associates degrees and others who are place-bound and unable to complete degrees on university campuses. Another topic of discussion was the State's budget situation, and the negative impact on the Monetary Award Program (MAP Grants).

- The plans for mounting a SAVE MAP campaign working with students, families, colleges and universities and supportive legislators to restore funding for the spring semester to 138,000 MAP students was described by Andy Davis, Executive Director of the Illinois Student Assistance Commission, which administers the MAP Program.
- Since the IBHE meeting a website www.saveillinoismapgrants.org has been developed providing fact sheets and tools for reaching out to legislators, aimed at action during the October veto session.

The Board's next meeting will be October 6, 2009 at Loyola University in Chicago.

**Superintendents
Announcements**

Dr. Koch mentioned that the data collection for ARRA has been challenging. School districts were asked to report a few weeks ago on jobs that have been retained and jobs that have been created. These two data elements are required by the federal government as a condition of receiving the ARRA stabilization dollars. After consulting with the United

States Department of Education (ED) we have provided revised guidance to districts. Dr. Koch said he will be addressing this more in the Superintendent's Weekly Message next week.

Dr. Koch informed board members of his teleconference with legislators to update them on the Race for the Top. Dr. Koch said that several legislators participated and had good questions. He also thanked Dr. Hall and Lanita Koster for their preparation on the work study for Violence and Preventing Violence that will be held in December.

Dr. Koch announced that he will be leaving for Finland on September 20, 2009 with the Council of State School Officers which will be funding the trip. Finland is the top performing country in the world for education.

**SENIOR STAFF
REPORTS**

Susie Morrison announced that Gina Hopper, Division Administrator for Grants and Programs will be leaving the Agency to go to Boise State where she will be working and pursuing her doctorate.

**MEMBER
REPORTS**

Ms. Koster stated that from October 15-16, 2009 she will be attending the Wallace Foundation National Conference. Linda Tomlinson will also be attending. Ms. Koster added that she and Joyce Karon will be attending the 21st Century meeting on October 21, 2009.

Dr. Brown stated that she has attended area meetings of the IASA and the ASCED. She also attended the IEA Open House in Southern Illinois. Dr. Brown will be going to Cincinnati on October 15-17, 2009 to attend the NASBE Annual Conference.

Ms. Karon reminded everyone of the upcoming budget hearings and that the dates, times and locations are posted on the ISBE website.

Dr. Fields thanked the Student Advisory Council Advisors, Sally Veach, Sarah McCusker and Gilbert Downey for all the work they do with the students. The SAC was present yesterday at the Education Policy Planning Committee and the Governmental Relations Committee Meetings.

**CHAIRMAN'S
REPORT**

Chairman Ruiz reported the following out of state travel:

Lanita Koster: October 14-16; Wallace Foundation National Conference on Education Leadership (Washington, DC)

Vinni Hall & Andrea Brown: October 15-17, NASBE Annual Meeting Cincinnati, OH.

Chairman Ruiz reminded the Board members that it has been five years since they began working together. He stated that it has been his personal privilege to work with each of them and he reminded them of the following accomplishments they have collectively achieved:

- Illinois is a leader in the national discussion on internationally benchmarked standards, joining the American Diploma Project in 2008 and also was one of the driving forces in the development of the Common Core State Standards Initiative to develop common learning standards in English and math for elementary and secondary students.
- Illinois is developing a Longitudinal Data System that will collect and maintain high quality individual staff and student data from pre-school through college and careers that is linked with districts across the state.
- Illinois is recognized as a national leader in early childhood education, ranking No. 1 among states in access to preschool for 3-year-olds, according to the National Institute of Early Education Research.

- ISBE reduced what was once an 18-month backlog for teacher certification. Currently it takes about 60 days to process certification requests.
- ISBE clarified rules for enrolling students, making it easier for homeless, migrant and other students to access public education. Illinois has been singled out as a leader for its programs to provide support to homeless youth by the Council of Chief State School Officers.
- ISBE developed the Teacher and Administrator mentoring program as well as a Principal mentoring program. Both programs received initial state funding in FY 2007 and are designed to provide guidance to new professionals in the field of education, providing additional skills and training, with the goal of increasing retention rates.
- Illinois students are consistently outperforming their counterparts across the nation year after year on Advanced Placement exams and the number of minority test takers continues to increase. In 2008, more than 60,000 Illinois students scored well enough on Advanced Placement exams to receive college credit, more than in any other year in Illinois history.
- The Board has placed a greater emphasis on providing assessment measures for Illinois students, teachers and parents. In 2008, ISBE began offering EXPLORE and PLAN as additional assessment tools. In 2009 ISBE doubled online capacity to meet the demand of up to 6,000 people taking practice tests simultaneously for the Illinois Standards Achievement Test (ISAT). The interactive tool made its debut on the ISBE Web site in February 2008.
- Illinois' composite scores in the ACT for the past five years climbed a half point. This beats the national average, which has increased by only two-tenths of a point during the same timeframe. Illinois SAT scores are also near the top and rising.
- Illinois ranks fifth in the nation for having the highest number of teachers achieving National Board Certification. Last year was the third year in a row that Illinois has been ranked in the top 10 states for the number of new teachers achieving the profession's highest credential.
- Illinois was selected this year as one of five states chosen by the National Research Center for Career and Technical Education to expand green-focused programs of study in career and technical education.
- Overall student performance on state testing has increased from 61 percent of students meeting and exceeding state standards in 2003 to 74 percent of students meeting and exceeding state standards in 2008.
- In Fiscal Year 2009 72 percent of Illinois schools received the highest financial recognition, an increase from 40 percent in 2003.
- The Illinois State Board of Education increased the dropout age from 16 to 17 in 2005, which led to all-time low in the number of reported high school dropout rates.
- The Illinois State Board of Education has developed online processes for tracking grants that reduce paperwork burden on school districts and deliver funds to them sooner.
- Illinois is the only state selected by The Autism Training Center in Huntington, W.Va., for a pilot program for supporting students with autism in 2004.

- Illinois has been recognized as a national leader for providing all districts guidance on time-outs and the use of physical restraints. The Division of Special Education was called to testify before Congress and Illinois has also been recognized as a model for its Positive Behavior Interventions and Support.
- Illinois is one of the first states to develop social/emotional learning standards.

Chairman Ruiz commented that there is one thing not on the list that he is most proud of and that is the selection of Chris Koch as State Superintendent of Education. The most important function as a Board is the selection of the State Superintendent of Education; that choice determines what can or cannot be accomplished. Mr. Ruiz stated he is proud of what the Board has accomplished but there is still plenty to do and he is confident that with this Board, along with Superintendent Koch, it can be accomplished. He said he looks forward to continuing the work and is proud to call each of them his friends.

**MOTION FOR
ADJOURNMENT**

Dr. Hall moved that the meeting be adjourned. Ms. Koster seconded the motion and it passed with a unanimous voice vote. The meeting adjourned at 11:45 a.m.

Respectfully Submitted,

Dr. Vinni Hall
Board Secretary

Mr. Jesse Ruiz
Chairman

Education Policy Planning Committee of the Whole
September 16, 2009
10:30 a.m.

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AGENDA *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 10:30 – 10:45 a.m.
4. Minutes of the June Education Policy Planning Committee Meeting **(pp. 2-3)**
5. 2009-10 Student Advisory Council Introductions **(pp. 4-5)** 10:45 – 11:00 a.m.
6. Update on Race to the Top (verbal update) *(Superintendent Koch)* 11:00 – 11:15 a.m..
7. Committee Agenda Planning/Additional Items
8. Committee Wrap-up – as needed *(Superintendent Koch)*
9. Adjourn

**EDUCATION POLICY PLANNING COMMITTEE OF THE WHOLE
MINUTES**

Wednesday September 16, 2009

10:35 a.m.

Springfield, Illinois

Committee Members Present

Dr. David Fields, Chair

Ms. Andrea Brown

Dr. Vinni Hall

Ms. Joyce Karon

Ms. Lanita Koster

Mr. Jesse Ruiz

Committee Members Absent

Dr. Chris Ward

Staff Present

Superintendent Chris Koch

Dr. Connie Wise

Ms. Susie Morrison

Ms. Beth Hanselman

Dr. Linda Tomlinson

Members Participation Via Phone Conference - None

The Education Policy Planning Committee meeting convened at 10:35 a.m.

1. **ROLL CALL** Dr. Fields requested roll call. (See above.)
2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** There was no participation from Board members by any other means.
3. **PUBLIC PARTICIPATION:** Marilyn Missel, Associate Superintendent of the Catholic Schools with the Springfield Dioceses, offered testimony regarding the funding cuts to the Illinois State Textbook Loan program. Ms. Missel stressed the importance of this program in private and public schools across the state and stated students cannot learn without effective and up-to-date classroom textbooks. The program effectively and efficiently operates for school districts and continues to meet educational needs closely aligned with ISBE's strategic goals. Ms. Missel is asking the Board to ensure full funding for this program for the FY11 budget.

Jay Diskey, Executive Director of the School Division with the Association of American Publishers, also offered comments to the Board regarding the Illinois Textbook Loan Program. The Association of American Publishers fully supports the program and is hoping the state can restore full funding in FY11. This program serves both public and non public students in every corner of the state. Mr. Diskey explained how the present day print system is moving into the digital era. All of the major curriculum programs developed by major U.S. publishers are available in digital formats and these systems enable classroom teachers to teach, assess, diagnose and prescribe solutions for all types of learners. Mr. Diskey thanked the Board for their time.

Jim Craft with Illinois FFA and Illinois Association of Vocational Agriculture Teachers (IAVAT) addressed the Board regarding agriculture education. He briefly explained the broad parameters of agriculture education curriculum and how funding for "Ag. Ed." touches the lives of students throughout the State of Illinois. FFA is all about student development, chapter development and community development. The Student Advisory Board noted that Jeffrey Barnes, a previous Student Advisory Board Member, was a FFA Agricultural Services National finalist.

4. **MINUTES OF THE JUNE 2009 EPPC MEETING:** Dr. Hall moved to approve the minutes of the June 2009 EPPC meeting and Joyce Karon seconded the motion. The Committee, by voice vote, approved the minutes of the June 2009 meeting.
5. **2009-10 STUDENT ADVISORY COUNCIL INTRODUCTIONS:** Dr. Fields welcomed the 2009 Student Advisory Council members: Chinelo Agwuncha, Proviso Mathematics & Science Academy; Peyton Bernot, Gillespie H.S.; Sarah Chapman, Indian Creek H.S.; Kojo Fletcher, Glenwood H.S.; Abigail Horan, Rolling Meadows H.S.; Daniel Lopez, Mundelein H.S.; Linda Ly, University Laboratory H.S.; Courtney McGill, Belvidere North H.S.; Christopher Parks, Granite City H.S.; Jordan Ping, Newton Community H.S.; Hannah Rhoades, Auburn H.S.; Julie Sauls, Highland H.S.; and Shelby Wills, Williamsfield H.S. This year's Co-Chairs are Sarah Chapman and Kojo Fletcher, and Jordan Ping is secretary.

The council will be involved with the State Farm Dropout Prevention Summit in November. The Council will decide on any other specific project following the summit.

6. **UPDATE ON RACE TO THE TOP (Superintendent Koch):** Superintendent Koch updated the Board on Race to the Top. At the August meeting a matrix outlining the various components for Race to the Top and reform areas was distributed and discussed. Since then, staff have met with all stakeholders and asked for their comments on the matrix by October 18th. Concerns raised at the stakeholder meeting included: unfunded mandates; school districts wanting the General Assembly to act on current budget shortfalls prior to acting on any new legislation; human capital development and tying student achievement to teacher and administrator performance.

Staff have been reaching out to the General Assembly in writing and there are two conference calls scheduled with legislators.

Board members expressed concern about how other stakeholders such as parents, students, and the public are viewing this initiative. Staff explained the four focus areas of and how public input was being sought with each.

Dr. Koch also indicated that we need to be sure that any plan submitted is something we can implement.

7. **COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS:** Dr. Brown requested a future update on scaling up initiative and Dr. Hall is looking forward to the upcoming work study to address school violence.
8. **ADJOURNMENT:** Ms. Karon moved to adjourn the EPPC meeting and Mr. Ruiz seconded the motion. The EPPC meeting adjourned at 11:23 a.m.

Governmental Relations Committee of the Whole
September 16, 2009
11:15 a.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 11:15 – 11:30 a.m.
4. Minutes of the June Governmental Relations Committee Meeting **(pp. 2-3)**
5. Legislative Update *(Nicole Wills)* **(pp. 4-11)** 11:30 – 11:40 a.m.
6. ISBE Legislative Agenda Update *(Darren Reisberg, Nicole Wills)* **(pp. 12-13)** 11:40 – 11:50 a.m.
- *7. Fall Mandate Waiver Report *(Winnie Tuthill)* **(pp. 14-36)** 11:50 a.m. – 12:10 p.m.
8. Committee Agenda Planning/Additional Items
9. Committee Wrap-up – as needed *(Superintendent Koch)* 12:10 – 12:15 p.m.
10. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

GOVERNMENTAL RELATIONS COMMITTEE OF THE WHOLE

Wednesday, September 16th, 2009

Springfield, Illinois

Committee Members Present

Lanita Koster, Chair
Jesse Ruiz
Joyce Karon
David Fields
Vinni Hall
Andrea Brown

Board Members Absent

Chris Ward

Student Advisory Committee Members

Chinelo Agwuncha
Julia Sauls
Peyton Bernot
Jordon Ping
Courtney McGill
Daniel Lopez
Kojo Fletcher

Staff Present

Chris Koch
Darren Reisberg
Nicole Wills
Susie Morrison
Beth Hanselman
Linda Tomlinson
Connie Wise
Jean Ladage
Marsha Moffett

Shelby Wills
Kelsea Battefeld
Hannah Rhoades
Christopher Parks
Linda Ly
Sarah Chapman
Abigail Horan

1. ROLL CALL

See above.

2. PUBLIC PARTICIPATION

None

3. MINUTES OF THE MAY COMMITTEE MEETING

Board member Joyce Karon made a motion to approve the June Committee meeting minutes and Dave Fields seconded the motion. The minutes were approved with a unanimous voice vote.

4. LEGISLATIVE UPDATE

Governmental Relations staff gave the Committee a status update of HB 4588 which would abolish the Suburban Cook Regional Office of Education and transfer all powers and duties currently vested in the ROE to the State Board of Education. The bill was introduced by Representative Elaine Nekritz in response to the Auditor General's report on the regional office. The House Elementary and Secondary Education Committee held a subject matter hearing on the legislation on July 14th. At that time, staff opposed the legislation as introduced because of the staffing and fiscal burdens on ISBE.

5. ISBE LEGISLATIVE AGENDA UPDATE

Staff have been continuing to work on the potential legislative proposals that were discussed during the August Board retreat. Proposals include:

- Human Capital Reform
- District and School Innovations and Interventions
- Anti-Bullying legislation

- Certification/Reorganization of Article 21
- Addressing Inequities in Funding to Chicago (the Block Grant Issue)
- Phasing Out General State Aid Hold Harmless
- Revisions to the Private Business and Vocational Schools Act
- Clean-Up Bill

6. FALL MANDATE WAIVER REPORT

The Fall 2009 Waiver Report will be the twenty-ninth report to be submitted to the General. The report contains 58 waiver requests that the General Assembly must act on. These requests address nonresident tuition, driver education fees, limitation of administrative costs, daily physical education, content of evaluation plans, parent-teacher conferences and using other practice driving methods in place of the required six hours of behind-the-wheel instruction in a dual control car on public roadways.

7. ADJOURN

Board member Vinni Hall made the motion to adjourn the Committee. Joyce Karon seconded the motion.

Finance & Audit Committee of the Whole
September 16, 2009
1:15 p.m.

(This meeting will begin immediately following lunch.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (*timeframes are estimated for planning purposes*)

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation (1:15 -1:30)
4. Minutes of the June Finance & Audit Committee Meeting (**pp. 2-3**)
- *5. Contracts & Grants Over \$1 Million 1:30 – 1:35
 - a. Approval of Interagency Agreement with Governor’s Office (*Darren Reisberg*) (**pp. 4-9**)
 - b. Teach for America Grant (*Linda Tomlinson*) (**pp. 10-11**)
- *6. FY 08 A-133 Statewide Single Audit (*Lisa LaBonte*) 1:35 – 1:50 p.m. (**pp. 12-21**)
- *7. Annual Two-Year Audit Plan (*Lisa LaBonte*) 1:50 – 2:00 (**pp. 22-25**)
8. FY11 Budget Hearings (*Linda Mitchell, Scott Taylor*) 2:00 – 2:05 p.m. (*Lisa LaBonte*) (**pp. 26-27**)
9. Committee Agenda Planning/Additional Items
10. Committee Wrap-up – as needed (*Superintendent Koch*) 2:05 – 2:10 p.m.
11. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

FINANCE AND AUDIT COMMITTEE OF THE WHOLE

Illinois State Board of Education
100 North First Street
Springfield, Illinois
September 16, 2009

1. **ROLL CALL:** Chairperson Joyce Karon called the meeting to order.

Members Present

Ms. Joyce Karon, Chair
Dr. Andrea Brown
Dr. David Fields
Dr. Vinni Hall
Ms. Lanita Koster
Mr. Jesse Ruiz
Dr. Chris Ward

Members Absent

None

Staff Present

Superintendent Koch
Linda Riley Mitchell
Scott Taylor
Robert Wolfe
Deb Vespa
Tim Imler
Toni Waggoner
Jason Hall

2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None
3. **PUBLIC PARTICIPATION:** Joel Babbitt from the Illinois Public Pension Association spoke about helping school districts.
4. **MINUTES OF THE MAY FINANCE AND AUDIT COMMITTEE MEETING:** Ms. Lanita Koster moved that the minutes of the June Finance and Audit Committee be accepted. Mr. Jesse Ruiz seconded the motion. The motion passed by unanimous voice vote.
5. **CONTRACTS & GRANTS OVER \$1 MILLION:**
- a. Approval of Interagency Agreement with Governor's Office (Darren Reisberg)
 - b. Teach for America Grant (Linda Tomlinson)
- The committee agreed to move these items forward during plenary session.
6. **FY08 A-133 STATEWIDE SINGLE AUDIT:** Ms. Lisa LaBonte reviewed the four findings ISBE received in the FY08 A-133 Statewide Single Audit, along with the proposed corrective action plan. The Board and the Superintendent praised agency staff for reducing the number of audit findings.
7. **ANNUAL TWO-YEAR AUDIT PLAN:** Ms. LaBonte explained that the Audit plan submitted includes 1000 hours scheduled under ARRA. As of last week over 300 hours have already been expended on ARRA, so that number may have to be increased. Ms. LaBonte stated that with Karl Vogl's retirement, she is holding interviews to fill three positions within the Internal Audit Department.
8. **BUDGET UPDATE:** Ms. Mitchell talked about the upcoming budget hearings and summarized the testimony heard at the first hearing in Champaign.
9. **COMMITTEE AGENDA PLANNING AND ADDITIONAL ITEMS:** Mr. Ruiz suggested having Ralph Martire come speak at the next meeting. The Board agreed to let staff work out some logistics and keep in touch and schedule something for the Superintendents Conference.
10. **COMMITTEE WRAP-UP:** None needed.
11. **ADJOURNMENT:** Ms. Koster moved to adjourn the meeting. Dr. Fields seconded the motion, and it passed unanimously.

Board Operations Committee of the Whole
September 16, 2009
2:15 p.m.

(This meeting will begin immediately following the previous session.)

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

1. Roll Call
2. Board Member Participation by Other Means
3. Public Participation 2:15 – 2:20 p.m.
4. Minutes of the June Board Operations Committee Meeting **(p. 2)**
- *5. Review Nominations for Recognition **(pp. 3-6)** 2:20 – 2:25 p.m.
6. Board Operations Budget/Expenditures **(p. 7)** *(Chairman Ruiz)* 2:25 – 2:30 p.m.
- *7. 2010 Board Calendar *(Jean Ladage)* **(pp. 8-10)** 2:30 – 2:35 p.m.
- *8. NASBE Elections *(Chairman Ruiz)* **(pp. 11-28)** 2:35 – 2:40 p.m.
9. Board Retreat Debriefing *(Superintendent Koch)* 2:50 – 3:10 p.m.
10. Committee Agenda Planning/Additional Items
11. Committee Wrap-up – as needed *(Superintendent Koch)* 3:10 – 3:15 p.m.
12. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

BOARD OPERATIONS COMMITTEE OF THE WHOLE
September 16, 2009
Springfield, Illinois

Members Present

Andrea Brown
David Fields
Vinni Hall
Joyce Karon
Lanita Koster
Jesse Ruiz

Members Absent

Christopher Ward

Staff Present

Superintendent Koch
Jean Ladage
Marsha Moffett
Darren Reisberg
Matt Vanover
Linda Mitchell

1. **ROLL CALL:** Mr. Ruiz called the meeting to order at 2:20 p.m. and asked for a Roll Call. (See roll call above.)
2. **BOARD MEMBER PARTICIPATION BY OTHER MEANS:** None.
3. **PUBLIC PARTICIPATION:** None.
4. **COMMITTEE MINUTES:** Dr. Hall moved that the minutes of the June 2009 Board Operations Committee for be approved. Ms. Karon seconded the motion. The motion to approve the minutes passed on a unanimous voice vote.
5. **REVIEW NEW NOMINATIONS FOR RESOLUTIONS OF RECOGNITION:** Mr. Ruiz recommended that the language in the Civic Mission resolution be revised to include a statement that the Board supports their ongoing efforts to improve civic education and the civic engagement of high school students in Illinois. There were no objections to that change, so the resolution will be revised prior to the vote during plenary session.
6. **BOARD OPERATIONS BUDGET/EXPENDITURES:** Mr. Ruiz indicated that he had recently attended a Better Government Association presentation and listened carefully to a lively discussion where an audience member criticized the big spending of government boards and commissions. Mr. Ruiz commented that he believes the Board operates on a fiscally prudent budget for the nine members to represent their areas and would like for the citizens of Illinois to see that is the case. Assuming that no board member is opposed, Mr. Ruiz suggested the posting of Board expenses in general categories, e.g. travel, meals, lodging, etc. There was no objection and Chairman Ruiz instructed Jean Ladage and Linda Mitchell to get the information posted as soon as practicable.

Dr. Koch asked Matt Vanover to speak to the Board about the creation of a FOIA link on the agency website. Mr. Vanover indicated that staff have been working on developing a FOIA website where all FOIAs would be posted, along with the response the agency provided the requester. The goal is to reduce the number of repeated FOIA requests, save staff time, and to provide more transparency for public information.
7. **2010 BOARD CALENDAR:** In May, 2009, the Board Operations Committee asked staff if it would be feasible to reduce the number of Board meetings in a calendar year. Following a staff discussion, it is the staff recommendation that, in 2010, the Board conduct regularly-scheduled meetings in January, March, May, June, August Retreat, September, October and December. This schedule will allow for a savings in Board member and staff travel as well as more efficient planning of board and committee agendas throughout a calendar year. It was suggested that members hold the previously planned dates in their calendars for February, April and November in case there is a need for a meeting to be called by the Chair.

Board members concurred that a reduction in the frequency of meetings will provide a respite for an already over-tasked staff and that, with advanced planning, agenda items can be more efficiently handled with less frequent production of materials. They agreed that they would move forward to plenary session with the proposed calendar printed in the meeting materials.

8. **NASBE ELECTIONS:** Following discussion of the candidates for office, Mr. Ruiz indicated that Dr. Vinni Hall would represent the Board at the NASBE business meeting and would represent the Illinois Board in casting her votes for Dana Mann-Tavegia, Greg Haws and Chris Ward for their respective offices.
9. **BOAR RETREAT DEBRIEFING:** Dr. Koch noted that the minutes from the retreat appear in the packet and asked if there were additional questions. Superintendent Koch and his staff were complimented on the smooth transition from one topic to the next during the three-day retreat.
10. **ADDITIONAL ITEMS AND COMMITTEE AGENDA PLANNING: Parameters for review of Contracts and Grants** - Darren Reisberg indicated that he would be bringing to the Board a plan to reduce the work of staff in this regard, but still allowing for the visibility of the grants and contracts processed by the agency. Dr. Brown would like the Board to be informed of grants that have been issued which are intended to close the achievement gap or intended to raise the bar. She suggested the Board take a more holistic look at the hard data of what we do with all types of funding to schools.

Ms. Karon commented that she learned of a new agency communication tool and asked Matt Vanover to inform Board members of the **ISBE Twitter and Facebook accounts**. Mr. Vanover indicated that the agency is taking some new steps to be more accessible and accountable to stakeholders and the general public. The agency is getting ready to launch Facebook and Twitter accounts, which are social networking sites and popular ways to stay connected. These sites will be used to increase the Agency's Internet presence as well as to remind the field of upcoming deadlines.

11. **COMMITTEE WRAP-UP:** None.

CLOSED SESSION MOTION – Chairman Ruiz called for a motion for the Board to go into closed session. It was agreed that the Board would take advantage of the time available on Wednesday afternoon to have their closed session discussion.

Ms. Karon moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

Section c 1 for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee;

Section c11 for the purpose of considering pending or probable litigation against or affecting the Board.

Ms. Karon further moved that the Board might invite anyone they wish to have included in this closed session. Dr. Hall seconded the motion and it passed with a unanimous roll call vote.

Chairman Ruiz announced that the Board will recess and return only to adjourn the Board Operations Committee meeting. The meeting recessed at 3:20 p.m. and the Board went into closed session.

12. **ADJOURN:** Dr. Brown moved that the Board Operations Meeting of the Whole be adjourned. Ms. Karon seconded the motion and it passed with a unanimous voice vote. The committee meeting adjourned at 3:56 p.m.

Ad Hoc Rules Committee of the Whole
September 17, 2009
9:00 a.m.

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA *(timeframes are estimated for planning purposes)*

1. Roll Call
 2. Board Member Participation by Other Means
 3. Public Participation 9:00 – 9:15 a.m.
 4. Minutes of the June Ad Hoc Rules Committee Meeting **(pp. 2-3)**
 - *5. Rules for Adoption 9:15 – 9:45 a.m.
 - a. Part 1 (Public Schools Evaluation, Recognition and Supervision) **(pp. 4-75)**
 - b. Part 65 (New Teacher Induction and Mentoring) **(pp. 76-85)**
 - c. Part 120 (Pupil Transportation Reimbursement) **(pp. 86-100)**
 - d. Part 180 (Health/Life Safety Code for Public Schools) **(pp. 101-109)**
 - e. Part 252 (Driver Education) **(pp. 110-120)**
 - f. Part 401 (Special Education Facilities Under Section 14-7.02 of the School Code) **(pp. 121-126)**
 - g. Part 675 (Providers of Supplemental Educational Services) **(pp. 127-135)**
 6. Committee Agenda Planning/Additional Items
 7. Adjourn
- * Items listed with an asterisk (*) will be discussed in committee and action may be taken in the plenary session.

Ad Hoc Rules Committee of the Whole

Thursday, September 17, 2009

9:00 a.m.

State Board of Education Office
100 North First Street
Springfield, Illinois

Committee Members Present

Jesse Ruiz
Andrea Brown
David Fields
Vinni Hall
Joyce Karon
Lanita Koster

Absent

Chris Ward

Others

Chris Koch
Darren Reisberg
Beth Hanselman
Linda Riley Mitchell
Linda Tomlinson

Chairman Ruiz called the meeting to order at 9:08 a.m. He noted that all but Vice Chair Chris Ward were present. There was no need for Board member participation by other means, and no one had signed up for public participation.

1. **APPROVAL OF MINUTES**

Vinni Hall moved approval of the minutes of the Committee's meeting of June 18, 2009, and David Fields seconded the motion. It was adopted unanimously, and the minutes were approved as presented.

2. **RULES FOR ADOPTION**

The Chairman turned the meeting over to General Counsel Darren Reisberg, who briefly summarized the proposed amendments and recommendations for changes in response to public comment.

- Part 1, an amalgam of many different rules addressing Public Schools Evaluation, Recognition and Supervision that the Board initially reviewed in May, received comments on various aspects of the proposed amendments. A change in response to those comments was made in Section 1.30, relating to students who take the Illinois Alternate Assessment. The proposed change specifically states that students eligible to take the assessment are those who are the most cognitively disabled.
- Part 65, New Teacher Induction and Mentoring, which was considered in April, received comments from several individuals, leading to a change in Section 65.130(d) to reduce the number of face-to-face contact hours that a teacher has with the mentor assigned from 75 to 60.

In connection with the induction and mentoring program, Dr. Hall asked about mentor-teacher assignments and whether mentors are assigned to work with more than one teacher. Assistant Superintendent Linda Tomlinson responded that assignment processes are determined locally and communicated in the grantee's proposal. Dr. Tomlinson indicated that as part of staff's review of current statute, they are considering guidelines for mentor selection, which may include a limit on the number of new teachers to be assigned to each mentor.

Board member Andrea Brown pointed out that teachers whose school district has received a grant for the induction and mentoring program may have access to a program that presents a so-called "Cadillac" compared with others. She suggested that the effects of both grant

programs and other mentoring programs not funded by the state grant be studied (e.g., cost, evaluation) when moving forward with the induction and mentoring programs in the future.

- Part 120, Pupil Transportation Reimbursement, considered by the Board in June, received a single letter of public comment arguing that the State did not have the authority to make the amendment proposed. Mr. Reisberg responded that the agency is “comfortable and confident” with the amendment proposed. He reminded the Board that the change addresses the transportation reimbursement districts receive when they drop off and/or pick up students from a location other than their place of residence, such as a daycare facility or a relative’s home. He noted that the rule would require school districts doing so to adopt a policy to address procedures for transporting students from places other than their homes that would be consistently applied to all locations along established or new bus routes.

- Several other parts of rules, all of which were considered by the Board in June, received no public comment, and the versions presented to the Board were identical to those initially reviewed. These included:
 - Part 180 (Health/Life Safety Code for Public Schools; technical changes only);
 - Part 252 (Driver Education, concerning contracting services for students with special needs);
 - Part 401 (Special Education Facilities Under Section 14-7.02 of the School Code; technical changes only); and
 - 675 (Providers of Supplemental Education Services; technical changes only).

3. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS

Mr. Reisberg noted that several sets of amendments will be presented to the Board at its October meeting, most notably changes to Part 228 (Transitional Bilingual Education) regarding bilingual education services for preschool students identified as English language learners. Part 25 (Certification) will be presented for adoption. This proposal received numerous letters of public comment, particularly addressing alternative certification and the assignment of candidates in nonpublic schools. Other proposals to be presented for the Board’s initial review will address changes necessitated by recently enacted legislation from the 2009 legislative session.

4. ADJOURNMENT

Dr. Hall moved that the meeting be adjourned. Dr. Fields seconded the motion, and the meeting adjourned at 9:25 a.m.