

**ILLINOIS STATE BOARD OF EDUCATION
100 N. First Street
Springfield, Illinois**

January 13-14, 2010

NOTE: Staff presentations and detailed Board discussion typically take place during Committee meetings prior to State Board action in the plenary session.

All open meetings will be audio cast on the Internet at: www.isbe.net

WEDNESDAY, JANUARY 13, 2010

10:15 a.m. Governmental Relations Committee of the Whole
Board Room, 4th Floor

Noon Governor's State of the State Address
(Some Board Members may attend.)

***1:15 p.m. Finance & Audit Committee of the Whole** (*immediately following State of the State Address*)
Board Room, 4th Floor

***4:00 p.m. Ad Hoc Rules Committee of the Whole**
Board Room, 4th Floor

* The meeting will begin at the conclusion of the previous session.

THURSDAY, JANUARY 14, 2010

8:30 a.m. Education Policy Planning Committee of the Whole
Board Room, 4th Floor

***10:15 a.m. ISBE Plenary Session**
Board Room, 4th Floor

* The meeting will begin at the conclusion of the previous session.

All State Board of Education meetings listed on this agenda will be accessible to persons with disabilities. Persons planning to attend who need special accommodations should contact the Board office no later than the date prior to the meeting. Contact the Superintendent's office at the State Board of Education, Phone: 217-782-2221; TTY/TDD: 217-782-1900; Fax: 217-785-3972.

NOTE: Chairman Ruiz may call to order the Board's plenary session early for the sole purpose of hearing a motion to go into closed session. In such case, the plenary session will reconvene for action items at the time posted. Chairman Ruiz may also call for a break in the plenary session on Thursday at which time the Board will go into closed session.

**ILLINOIS STATE BOARD OF EDUCATION
PLENARY SESSION
100 North First Street, Springfield, Illinois
Board Room, 4th Floor
January 14, 2010
10:15 a.m.**

(This meeting will begin immediately following the previous session.)

**NOTE: Staff presentations and detailed Board discussion typically take place during
Committee meetings prior to State Board action in the plenary session.
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I. Roll Call/Pledge of Allegiance

- A. Consideration of and Possible Actions on Any Requests for Participation in Meeting by Other Means

II. Ceremonial Swearing-in of New State Board of Education Members **10:15 – 10:25 a.m.**

III. Public Participation **10:25 – 10:55 a.m.**

IV. Resolutions & Recognition

- A. Joyce Karon, Former State Board of Education Member

V. Superintendent's Report

*** Consent Agenda**

All action consideration items listed with an asterisk (*) are considered to be routine and will be enacted in one motion and vote. Any board member who wishes separate discussion on any item listed on the consent agenda may remove that item from the consent agenda, in which event, the item will be considered in its normal sequence.

Action Considerations

consent agenda items: **10:55 – 11:05 a.m.**

A. *Approval of Minutes

1. December 15, 2009 (*Plenary Packet pp. 5-13*)
2. Violence in Schools Work Study, December 16, 2009 (*Plenary Packet pp. 14-17*)

B. *Rules for Initial Review

1. Part 180 (Health/Life Safety Code for Public Schools) (*Rules Committee Packet pp. 4-11*)

C. *Rules for Adoption

1. Part 1 (Public Schools Evaluation, Recognition and Supervision) (*Rules Packet pp. 12-53*)
2. Part 151 (School Construction) (*Rules Committee Packet pp. 54-75*)
3. Part 252 (Driver Education) (*Rules Committee Packet pp. 76-82*)

D. *Recommended Denials of District Requests for Waivers of Transitional Bilingual Education Rules

1. Arlington Heights School District #25 (*Gov't Relations Packet pp. 44-49*)
2. School District U-46 (Elgin) (*Gov't Relations Packet pp. 50-56*)
3. Kildeer Countryside CCSD #96 (*Gov't Relations Packet pp. 57-69*)

E. *Legislative Proposals (*Gov't Relations Packet pp. 5-43*)

F. *Spring Mandate Waiver Report (*Gov't Relations Packet pp.)*

G. *Teacher Certification Board Recommendation: McKendree University (*EPPC Packet pp. 4-5*)

H. *Approval of Race To The Top Application (*EPPC Packet p. 67*)

End of Consent Agenda

- I. Approval of FY11 State Board Budget Recommendation (*Finance & Audit Packet pp. 4-)* **11:05 – 11:25 a.m.**

VI. New Business

11:25 – 11:30 a.m.

VII. Announcements and Reports

11:30 a.m. – 12:20 p.m.

- A. IBHE Liaison Report (*Dr. Proshanta Nandi*) **11:30 – 11:40 a.m.**
- B. P-20 Council Liaison Report (*Joyce Karon*) **11:40 – 11:50 a.m.**
- C. Superintendent's/Senior Staff Announcements **11:50 a.m. – 12:00 p.m.**
- D. Chairman's Report **12:00 – 12:10 p.m.**
- E. Member Reports **12:10 – 12:20 p.m.**

VIII. Information Items

- A. ISBE Fiscal & Administrative Monthly Reports (*Plenary pp. 18-46*)

IX. Adjourn

**Illinois State Board of Education Meeting
January 14, 2010
Illinois State Board of Education
100 North First Street
Springfield, Illinois**

ROLL CALL

Jesse Ruiz, Chairman, called the meeting to order at 9:40 a.m. Chairman Ruiz asked, Ms. Jean Ladage to call the roll. A quorum was present

Members Present:

Mr. Jesse Ruiz, Chairman
Dr. Christopher Ward, Vice Chairman
Dr. Vinni Hall, Secretary
Mr. James Baumann
Dr. Andrea Brown
Dr. David Fields
Mr. Steven Gilford
Ms. Lanita Koster
Ms. Melinda LaBarre

Members Absent:

None

Chairman Ruiz commented on the tragic earthquake crisis in Haiti. He stated that the United States Department of Education has provided informational tools and resources that can be used in the coming days and encouraged everyone to consider what we as individuals and members of communities can do to support the people of Haiti. Chairman Ruiz asked that we keep the people of Haiti in our thoughts and prayers. (USDE e-mail containing information on how one can contribute to help the people of Haiti was handed out at the meeting and available on the back table for public distribution. Information is also available at <http://www.usaid.gov/haiti/>)

**CLOSED SESSION
MOTION**

Dr. Hall moved that the Board enter into closed session under the exceptions set forth in the Open Meetings Act of the State of Illinois as follows:

Section c 1 for the purpose of considering the appointment, employment, compensation, performance or dismissal of an employee; and

Section c 11 for the purpose of considering pending or probable litigation against or affecting the Board, and

She further moved that the Board may invite anyone they wish to have included in this closed session. Dr. Fields seconded the motion and it carried with a unanimous roll call vote.

The open meeting recessed at 9:45 a.m. and the Board went into closed session at 9:50 a.m.

RECONVENE

Plenary session was reconvened at 10:30 a.m.

**CEREMONIAL
SWEARING-IN
OF NEW STATE
BOARD OF
EDUCATION
MEMBERS**

Chairman Ruiz administered the Oath of Office to new board members, Melinda Ann LaBarre, James W. Baumann and Steven R. Gilford. Notary Public Carol Groves was present to notarize the signing of the oaths of office. Superintendent Chris Koch presented the new board members with a state seal pin. Chairman Ruiz asked that the new members share their history in education with the audience.

Melinda LaBarre stated that she grew up in Marion, Illinois, and that she has over forty years of experience in education. Ms. LaBarre started out as a teacher in 1963 before going into administration. She had been a member of Springfield District #186 School Board, as well as a principal at two Springfield High Schools. Ms. LaBarre stated she looks

forward to the experience of being part of the State Board and helping the children of Illinois.

Jim Baumann stated that he is a father of three children and a Lake Bluff resident for over twenty years. He has been very dedicated to education and children, whether it be professionally, local foundations or volunteer. Mr. Baumann loves the classroom and has a very strong focus on teachers. He was a teacher for nine years before entering the corporate world. Mr. Baumann appreciates the opportunity to serve on the State Board of Education.

Steve Gilford noted that he is a lawyer in the Chicago area with a Masters in Public Policy. He is interested in government, public policy and finance. He served on the Evanston School District #202 School Board for twelve years, where he was introduced to education, as well as educational policy. Mr. Gilford's wife is a Special Education teacher in the Evanston School District, so he continues to be well informed on education and educational policy from a teacher's perspective. Mr. Gilford thanked the Board and staff for such a welcoming first meeting and he looks forward to a very interesting and exciting opportunity to improve the education of children in Illinois.

**RESOLUTIONS &
RECOGNITION**

Dr. Ward moved that the State Board of Education adopt the resolution recognizing Joyce Karon, former member of the Illinois State Board of Education for her extraordinary years of service to the children of Illinois. Ms. Koster seconded the motion and it passed unanimously with a voice vote. (Dr. Ward read the resolution aloud.)

Ms. Karon stated that she is thankful for the friendships and for the people she has met here and across the state. She has had a wonderful time and only hopes that she can do for the P-20 Council what this Board has done for the education of children in Illinois.

Julie Smith, Deputy Chief of Staff for Education for the Governor was present at the meeting and acknowledged how pleased they are to have Joyce Karon on the P-20 Council. Ms. Smith stated that the children of Illinois are exceptionally well served by having Joyce on the Council with the expertise that she brings from Early Childhood to Adult Education.

Ms. Smith also acknowledged the contributions and leadership that was provided by Superintendent Koch and ISBE staff on legislation passed in the last two days. She noted that the House and the Senate passed both of the Race To The Top pieces of legislation to move forward, and that the work that was done behind the scenes was exceptional.

She commended Linda Tomlinson for the communication with stakeholders regarding the importance for alternative certification. Nicole Wills and Cynthia Riseman did a superb job working with the legislature and legislative staffers to assist in getting the bill passed. She also recognized and thanked Darren Riesberg for his countless weeks of work on the bill, and stated that she could not begin to thank him enough. Ms. Smith commented that this legislation would never have happened without Superintendent Koch's leadership and the staff at ISBE.

Chairman Ruiz asked Ms. Smith to convey his appreciation to Governor Quinn for his comments during the State of State Address. Chairman Ruiz commented that it is rewarding to work with a Governor who shares our passion for public education.

**PUBLIC
PARTICIPATION**

None

**CONSENT
AGENDA**

Consent Agenda Motion:

Dr. Hall moved that the State Board of Education hereby approves the consent agenda items, with the acknowledgment that the Spring Mandate Waiver Report will be updated to

accommodate requests received within the deadline which seek to waive mandates of School Code provisions upon which the General Assembly must act. Dr. Brown abstained from agenda item V. G. Teacher Certification Board Recommendations: McKendree University, but wished to vote yes on the remainder of the consent agenda items. Ms. Koster seconded the motion and it passed with a unanimous voice vote.

Dr. Brown asked that the Superintendent and staff take the extra time to consider the potential fiscal impact that our legislative proposals could have on the districts and schools.

The following motions were approved by action taken in the consent agenda motion.

Approval of Minutes

The State Board of Education hereby approves the minutes for the December 16, 2009, Violence in the Schools Work Study and the December 17, 2009, Board meeting.

Rules for Initial Review

Part 180 (Health/Life Safety Codes for Public Schools)

The State Board of Education hereby authorizes solicitation of public comment on the proposed rulemaking for: Health/Life Safety Codes for Public Schools (23 Illinois Administrative Code 180) including publication of the proposed amendments in the Illinois Register.

Rules for Adoption

Part 1 (Public Schools Evaluation, Recognition and Supervision)

The State Board of Education hereby adopts the proposed rulemaking for: Public School Evaluation, Recognition and Supervision (23 Illinois Administrative Code 1), Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 151 (School Construction Program)

The State Board of Education hereby adopts the proposed rulemaking for: School Construction Program (23 Illinois Administrative Code 151), Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Part 252 (Drivers Education)

The State Board of Education hereby adopts the proposed rulemaking for: Driver Education (23 Illinois Administrative Code 252), Further, the Board authorizes the State Superintendent of Education to make such technical and nonsubstantive changes as the State Superintendent may deem necessary in response to suggestions or objections of the Joint Committee on Administrative Rules.

Recommended Denials of Districts Requests for Waivers of Transitional Bilingual Education Rules

Arlington Heights School District #25

The State Board of Education hereby denies the request submitted by Arlington Heights School District 25 to waive the TBE/TPI program director requirements included in 228.30(c) (1) and (2).

School District U-46 (Elgin)

The State Board of Education hereby denies the request submitted by Elgin School District U-46 to waive the student-teacher ratio outlined in Section 228.30(b)(1) because such request is not based on sound educational practices and does not improve student

performance as a primary goal.

Kildeer Countryside CCSD #96

The State Board of Education hereby denies the request submitted by Kildeer Countryside CCSD #96 to waive the TBE/TPI program director requirements included in Section 228.30(c) (4).

Legislative Proposals

The State Board of Education hereby authorizes the following legislative proposals to move forward as agency initiated proposals for the spring 2010 legislative session:

- Obsolete, Duplicative and Streamlining language proposal
- Financial Oversight Panels/School Finance Authorities (FOP/SFA) Consolidation
- Re-write of Article 21

Spring Mandate Waiver Report

The State Board of Education hereby forwards the waiver requests summarized in the Spring 2010 report to the General Assembly without comment.

Teacher Certification Board Recommendation: McKendree University

The State Board of Education hereby assigns the status of "continuing accreditation" to McKendree University. This action is in accordance with Section 25.125(j) (2) (E) of the State Board's administrative rules and authorizes the institution to conduct its programs and recommend candidates for certification by entitlement until the time of the institution's next scheduled review.

Approval of Race To The Top Applications

The State Board of Education authorizes the Chairman of the State Board of Education and the State Superintendent to sign Illinois' application for Race to the Top funds and ensure that such application is timely submitted to the United States Department of Education.

END OF THE CONSENT AGENDA

**APPROVAL OF
FY11 STATE
BUDGET
RECOMMENDATI
ON**

Dr. Ward moved that the FY11 budget be approved (as amended in the January 13, 2010, Finance & Audit Committee of the Whole). The board further directs the State Superintendent post the final recommended budget on the Agency website with a Board-approval date of 1-14-2010. Dr. Fields seconded the motion and it passed with a unanimous roll call vote.

NEW BUSINESS

None

**ANNOUNCEMENTS
& REPORTS**

Chairman Ruiz introduced Dr. Proshanta Nandi from the Illinois Board of Higher Education (IBHE). Dr. Nandi indicated that the next IBHE meeting will be held on January 26, 2010, at Chicago State University in Chicago. Dr. Nandi commented that they will miss Joyce at the Illinois Board of Higher Education meetings. He also asked that everyone open their hearts and give generously to help the people of Haiti.

IBHE REPORT

**SUPERINTENDENT'
S REPORT**

Superintendent Koch stated that he again wanted to express his appreciation to ISBE staff and stakeholders, as well as Julie Smith and all who have worked cooperatively in these difficult times. Governor Quinn's speech reiterated that message yesterday; we can accomplish much more if we work together as a team. Dr. Koch noted that the hard work is just beginning with the submission of the Race to the Top Application. With the acceptance of the stabilization dollars, we have committed ourselves to these reforms. With our growth model, our data systems, and the passage of the legislation we will continue to work smarter and as efficiently as possible. Dr. Koch thanked everyone for their team effort.

**P-20 COUNCIL
REPORT**

Ms. Karon stated that they will hold their first P-20 Council Meeting on January 27, 2010, in Chicago. She will be ready to report on the first P-20 Council Meeting at the March 24-25, 2010, Board Meeting.

**CHAIRMAN'S
REPORT**

Chairman Ruiz said that on December 29, 2009 he met with Dr. Dora Maya, Director of the Arden Shore Child & Family Center in Lake County to hear about the potential of building a new center in Lake County.

On January 7, 2010 Chairman Ruiz visited The Illinois Resource Center. The topic of discussion was assessment tools that they have developed for preschoolers.

Next week Chairman Ruiz will be traveling to the NASBE to serve on their Governmental Affairs Committee (GAC). The GAC will meet with other state education leaders, national policymakers, federal lawmakers, and education reform experts during a series of meetings this year to share respective state experiences and perspectives, analyze federal education initiatives, promote state board of education priorities, and serve as state education resources to congressional offices and staff.

On February 9-10, 2010, Mr. Ruiz he will be joining the National Association of Latino Elected and Appointed Officials in Washington D.C. He will also be meeting with United States Secretary of Education Arne Duncan regarding a task force which will be working on the Reauthorization of the Elementary and Secondary Education Act.

**MEMBER
REPORTS**

Dr. Hall and Dr. Ward stated that they will be traveling to Washington, D.C. on January 22-23, 2010 to attend NASBE Study Groups. Dr. Hall is participating in a study group on the Structure of Schools and the group Dr. Ward is a member of will focus on Developing the 21st Century Educator.

Ms. Koster informed the new members that she is the Board representative on the Commission on the Elimination of Extreme Poverty. The commission's goal is to reduce extreme poverty by fifty percent by the year 2015. She said she will continue to share information and reports with the Board as they become available.

Dr. Brown stated that she and Superintendent Koch attended the Education Commission of the States Meeting in New Orleans, Louisiana on January 6-8, 2010.

Dr. Fields commented that he will miss Joyce greatly. She was always there sitting to his left giving him guidance, sharing her humor and her history of service was helpful and stabilizing to the Board. Dr. Fields thanked Ms. Karon and wished her the best of luck.

Ms. Karon recognized and thanked Linda Mitchell, Scott Taylor and the ISBE budget staff for their help and assistance during the budget process.

**INFORMATION
ITEMS**

Chairman Ruiz asked that the Board members read the Fiscal and Administrative Monthly Reports printed in the Board meeting materials.

**MOTION FOR
ADJOURNMENT**

Dr. Hall moved that the meeting be adjourned. Ms. Koster seconded the motion and it passed with a unanimous voice vote. The meeting adjourned at 12:30 p.m.

Respectfully Submitted,

**Dr. Vinni Hall
Board Secretary**

**Mr. Jesse Ruiz
Chairman**

Illinois State Board of Education

Governmental Relations Committee of the Whole

January 13, 2010

10:15 a.m.

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AGENDA (*timeframes are estimated for planning purposes*)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (*15 minutes maximum*)
- IV. Minutes of the December Governmental Relations Committee of the Whole Meeting (**pp. 24**)
- V. *Legislative Proposals (*Nicole Wills, Cynthia Riseman, Darren Reisberg*) 10:30 – 11:15 a.m. (**pp. 5-43**)
- VI. *Recommended Denials of District Requests for Waivers or Modifications 11:15 – 11:35 a.m.
(*Robin Lisboa, Don Evans, Winnie Tuthill, Darren Reisberg*)
 - A. Arlington Heights School District 25 (**pp. 44-49**)
 - B. School District #46 (Elgin) (**pp. 50-56**)
 - C. Kildeer Countryside Community Consolidated School District #96 (**pp. 57-69**)
- VII. *Spring Mandate Waiver Report (*Winnie Tuthill, Shelley Helton*) 11:35 – 11:45 a.m. (**pp. 70-75**)
- VIII. Committee Agenda Planning/Additional Items
- IX. Committee Wrap-up – as needed (*Superintendent Koch*)
- X. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

GOVERNMENTAL RELATIONS COMMITTEE OF THE WHOLE

Wednesday, January 13, 2010

Springfield, Illinois

Committee Members

Present

Ms. Lanita Koster, Chair
Ms. Andrea Brown
Dr. David Fields
Dr. Vinni Hall
Ms. Melinda LaBarre
Dr. Chris Ward
Mr. Steven Guilford

Committee Members

Absent

Mr. Jesse Ruiz
Mr. James Baumann

Staff Present

Superintendent Chris Koch
Cynthia Riseman
Nicole Wills
Darren Reisberg
Linda Tomlinson
Jean Ladage
Marsha Moffett
Don Evans

- I. **Roll Call:** See above.
- II. **Board Member Participation by Other Means:** None.
- III. **Public Participation:** None
- IV. **Minutes of the January Committee Meeting**
Board member Chris Ward made a motion to approve the December Committee meeting minutes and Dave Fields seconded the motion. The minutes were approved with a unanimous voice vote.
- V. **ISBE Legislative Agenda Update**

The Committee heard testimony from Governmental Relations staff updating them on the status of the legislative session, efforts surrounding Race to the Top legislation, as well as remaining legislative proposals recommended for approval by the State Superintendent.

Race to the Top

Darren Reisberg provided an update on legislation introduced to enhance the state's application for Race to the Top funds - SB 315 and SB 616. An overview of the development process involving stakeholder involvement and collaboration with the Governor's office was also provided.

SB 315 (Performance Evaluation Act of 2010) and SB 616 (Alternative Certification) both passed the House of Representatives on Tuesday. The current status of the two legislative initiatives was discussed along with the potential impact of the legislation on Illinois' Race to the Top application to the U.S.

Department of Education. Mr. Reisberg indicated that the State would submit its application for Race to the Top funds on January 19th, 2010.

Legislative Proposals

The discussion of legislative proposals included:

Obsolete/Duplicative Cleanup Legislation

- Governmental Relations staff provided a chart of the proposed statutory revisions that had been suggested from divisions within the agency. The purpose of the legislation is to remove obsolete programs, remove duplicative language, streamline existing procedures and make other small changes which do not necessitate separate bills.
- Highlights of the discussion included provisions related to pending budget discussions in the Finance and Audit Committee; specifically, removal of the consumer education test, which will provide an estimated savings of \$120,000 per year to the agency, and flexibility to make transfers between the Education Assistance Fund (EAF) and Common Schools Fund (CSF) for General State Aid purposes.

Financial Oversight Panel/ School Finance Authority

- Governmental Relations staff provided the draft language for the FOP/SFA proposal. The language is similar to HB 2676 from the previous session, which had been introduced with Board approval as one of ISBE's legislative proposals. Staff has proposed additional language in the proposal for 2010 which, among things, increases the triggers permitting the Board to certify school districts in "financial difficulty".
- Staff provided the Committee with an overview of the Board's current authority for financial oversight and explained what the changes included in the proposal would do to improve certain deficits in the Board's authority.
- Staff has shared the proposed language with stakeholders and is working on discussing ongoing concerns with some of the education stakeholders about ISBE authority under the legislation. Governmental Relations staff will continue discussing the proposals with the stakeholders.

Teacher Certification Changes (Article 21)

- Governmental Relations staff provided the Committee with an internal memo outlining the draft changes to Article 21. Staff explained that preliminary conversations had taken place with various stakeholders, but a draft of the proposal had not been shared due to time restrictions. Furthermore, staff members indicated a stakeholder meeting on legislative proposals would be held the day after the Board meeting for further discussion and information on all of ISBE's legislative proposals, including the draft changes to Article 21. Because not all concepts including in staff's proposal regarding Article 21 were yet discussed with stakeholders, staff noted that it would not be discussing these with Board members.

- Specifics of the proposal that were discussed with the Board included:
 - Changes to the qualifications of educators, including increasing the minimum age for a teacher from 19 to 20, removing language requiring citizenship since it is an employment issue not a qualifications issue, and removing language requiring a candidate to be in “good health”.
 - Changes to testing required for certification, including putting into law that candidates are limited to 5 attempts to pass an individual test, requiring candidates take (and pass) the Content Area assessment prior to student teaching and requiring passage of the Assessment of Professional Teaching examination in order to complete student teaching.
 - Reviewing the current endorsement process, specifically looking at content requirements for middle grades.
 - An overview of possible implementation timelines was discussed as well as a proposed change that would allow ISBE to set fees for certificate applications, renewals, etc, through the rulemaking process instead of in statute.

The Committee agreed to forward the proposals to the plenary session.

IX. Discussion of the Spring Waiver Report

Winnie Tuthill presented the 30th Annual Spring Waiver Report to the Committee. The Superintendent recommended that the Board forward the 69 requests in the waiver report to the General Assembly without comment.

The Superintendent also recommended that three waivers requests of ISBE rules be denied:

- Arlington Heights SD 25 - Request to waive the TBE/TPI program director requirements in 228.30(c)(1) and (2) of ISBE rules;
- Elgin SD U-46 – Request to waive the student-teacher ratio in Part 228.30(b)(1) of ISBE rules; and,
- Kildeer Countryside CCSD #96 – Request to waive the TBE/TPI program director requirements in Part 228.30(c)(4) of ISBE rules.

The Committee approved forwarding these requests to the Plenary Session for discussion and action.

X. Adjourn

Andrea Brown made a motion to adjourn the committee at 11:50 a.m. and it was seconded by Dave Fields.

Illinois State Board of Education

Finance & Audit Committee of the Whole

January 13, 2010

1:15 p.m.

(This meeting will begin immediately following the Governor's State of the State Address.)

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AGENDA *(timeframes are estimated for planning purposes)*

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation *(time allotted at the call of the Chairman)*
- IV. Minutes of the December Finance & Audit Committee of the Whole Meeting **(p. 2)**
- V. Discussion of FY2011 Budget Recommendation *(Linda Mitchell) 1:30 – 4:00 p.m. (pp. 3-26)*
- VI. Committee Agenda Planning/Additional Items
- VII. Committee Wrap-up – as needed (Superintendent Koch)
- VIII. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

FINANCE AND AUDIT COMMITTEE OF THE WHOLE

Illinois State Board of Education
100 North First Street
Springfield, Illinois
January 13, 2010

I. ROLL CALL: Chairman Ruiz called the meeting to order and asked that Joyce Karon preside over the meeting.

Members Present

Ms. Joyce Karon, Chairman
Mr. Jim Baumann
Dr. Andrea Brown
Dr. David Fields
Mr. Steven Gilford
Dr. Vinni Hall
Ms. Lanita Koster
Ms. Melinda LaBarre
Mr. Jesse Ruiz
Dr. Chris Ward

Members Absent

Staff Present

Superintendent Koch
Linda Mitchell
Scott Taylor
Toni Waggoner
Jason Hall

II. BOARD MEMBER PARTICIPATION BY OTHER MEANS: None

III. PUBLIC PARTICIPATION: The following constituents spoke about funding and shared information: Diana Rainer from Ounce of Prevention; John Moss and Peggy Agnos from Glenbard; Andy Redman from Teach for America; Marilyn Missel and Carissa Cantrell from Catholic Conference; Diane Rutledge from LUDA, Chris Nation and Mary Ann Robinson from ELC, Mike Massie from ILCAE, Anne Hallett from Grow Your Own Teachers, Erika Lindley from ED-RED, Patrick Thompson and Brett Grant from VEYA, and John Corrigan from Association of American Publishers.

IV. MINUTES OF THE DECEMBER FINANCE AND AUDIT COMMITTEE MEETING: Dr. Vinni Hall moved that the minutes of the December Finance and Audit Committee be accepted. Dr. Christopher Ward seconded the motion. The motion passed by unanimous voice vote.

V. DISCUSSION OF FY2011 BUDGET RECOMMENDATIONS: Dr. Chris Koch recommended a flat budget for FY11. Dr. Koch pointed out that an additional \$900,000 had been erroneously reflected for the Longitudinal Data System (LDS). The federal LDS grant requires a state in-kind contribution, however, the contribution is being provided by the Illinois Student Assistance commission (ISAC), so ISBE does not need to reflect it in our budget. Dr. Koch recommended that the \$900,000 be put into the Early Childhood line instead and that we level fund the LDS line. Ms. Joyce Karon reminded members of the three guiding principles that the Board agreed to prior to the budget discussions. The first was that money would follow students in order to provide districts with the greatest flexibility, the second would be to fully fund the Mandated Categoricals and the third was to drive student performance. Ms. Mitchell gave an overview of the budget. The Board approved a flat budget as amended.

VI. COMMITTEE AGENDA PLANNING AND ADDITIONAL ITEMS: Ms Karon stated that there would be a new chairperson at the March meeting as she has been appointed to the P-20 Council and will be leaving the Board.

VI. COMMITTEE WRAP-UP-as needed (Superintendent Koch): None

VIII. ADJOURNMENT: Dr. Vinni Hall moved to adjourn. Dr. Christopher Ward seconded the motion. The motion passed.

Illinois State Board of Education

Ad Hoc Rules Committee of the Whole

January 13, 2010

4:00 p.m.

(This meeting will begin immediately following the previous session.)

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AGENDA (*timeframes are estimated for planning purposes*)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (*15 minutes maximum*)
- IV. Minutes of the December Ad Hoc Rules Committee of the Whole Meeting (**pp. 2-3**)
- V.*Rules for Initial Review *4:15 – 4:25 p.m.*
 - A. Part 180 (Health/Life Safety Code for Public Schools) (**pp. 4-11**)
- VI.*Rules for Adoption *4:25 – 4:45 p.m.*
 - A. Part 1 (Public Schools Evaluation, Recognition and Supervision) (**pp. 12-53**)
 - B. Part 151 (School Construction) (**pp. 54-75**)
 - C. Part 252 (Driver Education) (**pp. 76-82**)
- VII. Committee Agenda Planning/Additional Items
- VIII. Committee Wrap-up – as needed (*Superintendent Koch*)
- IX. Adjourn

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Ad Hoc Rules Committee of the Whole

Thursday, January 13, 2010

4 p.m.

State Board of Education Office

100 North First Street

Springfield, Illinois

Committee Members Present

Jesse Ruiz
James Baumann
Andrea Brown
David Fields
Steven Gilford
Vinni Hall
Lanita Koster
Melinda LaBarre
Chris Ward

Absent

Others

Chris Koch
Don Evans
Linda Mitchell
Susie Morrison
Linda Tomlinson
Connie Wise

Chairman Jesse Ruiz called the meeting to order at 4:20 p.m. He noted that all Board members were present. There was no need for Board member participation by other means.

1. APPROVAL OF MINUTES

Board member David Fields moved the approval of the minutes of the Committee's meeting of December 17, 2009, and Board member Vinni Hall seconded the motion. It was adopted unanimously, and the minutes were approved as presented.

2. PUBLIC PARTICIPATION

There was no public participation.

3. RULES FOR INITIAL REVIEW

The Chairman turned the meeting over to State Superintendent Chris Koch to briefly summarize the proposals that the Board would be considering. By way of an introduction to rulemaking for the new Board members, Superintendent Koch explained that the Board acts on rulemakings in two ways: initial review and adoption. During initial review, the Board authorizes the rulemakings to be published in the Illinois Register for public comment. It is at this time that Board members discuss the rulemaking and propose any changes they believe should be made before publication. After the public comment period ends, the Board adopts the rulemaking, which may include consideration of any changes in the rulemaking recommended by staff in response to the public comment received.

Superintendent Koch noted the importance of the rulemaking process and the seriousness with which staff and the Board proceed in promulgating administrative rules. He discussed the need to report any communication received after the rules are released as *ex parte* communication and emphasized that rules sometimes create mandates on school districts. After the Board adopts a particular rulemaking, it is then sent to the Joint Committee on Administrative Rules, a committee of the General Assembly charged with reviewing rule proposals and making recommendations, as necessary. Once the JCAR process is complete, the proposed rulemaking is filed with the Secretary of State, Superintendent Koch said, at which time the rules are "enforceable".

One set of amendments were presented for the Board's initial review. Proposed amendments to Part 180 (Health/Life Safety Code for Public Schools) result from the enactment of legislation that sets forth two processes for using fire prevention and safety financing for emergency situations:

one for situations when the amount of funds to be used is less than \$50,000 and the other when the amount exceeds \$50,000.

Board member Andrea Brown asked if the proposed amendments contained any “triggers” that would alert the agency to emergency situations, noting that there have been problems related to emergencies in the past. Debbie Vespa, division administrator for the School Business Services Division, replied that preapproval of the regional superintendent and State Superintendent will no longer be required for projects under \$50,000. School districts will be allowed to proceed with the work and submit the required paperwork to the agency after that point. This change in the law was in response to a recent incident where a school district was unable to use fire prevention and safety funds for a small emergency project because it failed to have the project preapproved. For projects exceeding \$50,000 that still require preapproval, Ms. Vespa said requests are processed quickly since districts usually call agency staff or fax materials to them in advance of the 10-day window in which the State Board must act to issue a certificate allowing the work to proceed.

Ms. Vespa also clarified for Board member Vinni Hall that the regional office of education issues any building permit needed under a separate process. In response to an inquiry from Member Brown, Ms. Vespa stated that recent changes in health-life safety inspection processes with the State Fire Marshall’s office have been working to end duplication of effort.

4. RULES FOR ADOPTION: Superintendent Koch summarized the proposed amendments and recommendations for changes proposed in response to public comment.

- **Part 1 (Public Schools Evaluation, Recognition and Supervision):** No public comment was received, and the amendments being presented are identical to the ones the Board considered in October. The proposed amendments address several different areas, including assessment, school fees, and curricular mandates.
- **Part 151 (School Construction):** Ms. Vespa reminded the Board that the proposed amendments address school maintenance grants and the new energy efficiency grants. The agency received two letters of public. She noted that the comments received questioned the type of local funding sources that could be used for the required match and the information relative to energy efficiency that must be reported. In order to provide for future flexibility, a specific listing of acceptable local matches will not be included in the proposed amendments. However, a change was recommended in response to the public comment about energy efficiency to require applicants to estimate the amount of savings they expect from a project at the time the grant application is made and then report back to the agency the actual savings realized after the project is completed.

Ms. Brown also asked about the eligibility lists for school construction grants. Ms. Vespa replied that all school districts on the 2002 list remain eligible. Applications for those districts on the 2003 eligibility list are due to the agency January 29, 2010. Ms. Vespa said several districts indicated that they were no longer interested in a school construction grant, so each was asked to submit to the agency a letter to that effect. Funding for school construction is expected to come from a tax on alcoholic beverages and for energy efficiency grants, the sale of bonds, Ms. Vespa said.

- **Part 252 (Driver Education):** No public comment was received, and the amendments being presented are identical to the ones the Board considered in October. These amendments represent technical changes only.

5. COMMITTEE AGENDA PLANNING/ADDITIONAL ITEMS

Staff anticipate that four parts of rules will be brought to the Board for adoption in March: Parts 35 (principal mentoring), 145 (temporary relocation expenses), 228 (bilingual education) and 235 (early childhood). In addition, the following new rulemakings will be presented for the Board’s initial review: Part 24 (standards for teachers), new Parts 160 (grant recovery) and Part 210 (re-

enrolling students program), Part 226 (special education), and Part 475 (contested cases), along with Part 485 (appeals before State Board or State Teacher Certification Board), which is proposed for repeal

6. ADJOURNMENT

Vice Chairman Chris Ward moved that the meeting be adjourned. Board member Lanita Koster seconded the motion, and the meeting adjourned at 4:40 p.m.

Illinois State Board of Education

Education Policy Planning Committee of the Whole

January 14, 2010

8:30 a.m.

All open meetings will be audio cast on the Internet at: www.isbe.net

AGENDA (*timeframes are estimated for planning purposes*)

- I. Roll Call
- II. Board Member Participation by Other Means
- III. Public Participation (*15 minutes maximum*)
- IV. Minutes of the December Education Policy Planning Committee of the Whole Meeting (**pp. 2-3**)
- V. Student Advisory Council Feedback on the Student Summit on Dropout Prevention 8:45 – 9:00 a.m.
(Kojo Fletcher, Hannah Rhoades, Shelby Wills)
- VI.*Teacher Certification Board Recommendation: McKendree University 9:00 – 9:05 a.m. (**pp. 4-5**)
(Linda Mitchell, Patrick Murphy)
- VII.*Discussion of Draft Race To The Top Application (Superintendent Koch) 9:35 – 10:15 a.m. (**p. 6**)
- VIII. Information Item: Independent Charter School Authorizer (*Darren Reisberg*) 9:05 – 9:35 a.m.
- IX. Committee Agenda Planning/Additional Items
- X. Committee Wrap-up – as needed (Superintendent Koch)
- XI. Adjourn

* Items listed with an asterisk (*) will be discussed in committee and Board action may be taken in the plenary session.

**EDUCATION POLICY PLANNING COMMITTEE OF THE WHOLE
MINUTES**

Thursday, January 14, 2010
8:30 A.M.
Springfield, Illinois

Committee Members Present

Dr. David Fields, Chair
Mr. Jim Bauman
Ms. Andrea Brown
Mr. Steven Gilford
Dr. Vinni Hall
Ms. Lanita Koster
Ms. Melinda LaBarre
Mr. Jesse Ruiz
Dr. Chris Ward

Committee Members Absent

None

Staff Present

Superintendent Chris Koch
Dr. Connie Wise
Ms. Susie Morrison
Ms. Beth Hanselman
Dr. Linda Tomlinson
Mr. Matt Vanover
Mr. Darren Reisberg
Ms. Linda Riley Mitchell

- I. **Roll Call:** The Education Policy Planning Committee (EPPC) meeting convened at 8:29 a.m. Dr. Fields requested a roll call. (See above.)

- II. **Board Member Participation Via Phone Conference:** None

- III. **Public Participation:** Mr. Stephen Andrews informed the Board that the Grow Your Own Teacher Program sets Illinois apart from other states as the program demands its teacher candidates to meet the highest standards for certification through the existing schools of education. The program addresses critical issues such as teacher retention and teacher diversity/cultural competence. Mr. Andrews requested that the Board consider including a statement in the Race to the Top application to stipulate that the Grow Your Own Teachers program is a significant and valued component of Illinois' strategy on teacher quality.

- IV. **Minutes of the December 2009 EPPC Meeting:** Ms. Koster moved to approve the minutes of the December 2009 EPPC meeting and Dr. Hall seconded the motion. The minutes were approved unanimously.

- V. **Student Advisory Council Feedback on the Student Summit on Dropout Prevention:** Kojo Fletcher and Hannah Rhoades represented the Student Advisory Council (SAC). Kojo Fletcher, co-chair of the SAC, shared the council's work in planning and coordinating the Illinois Youth Dropout Summit in October. The goal of the Summit was to inform adults about various reasons students drop out of high school. Kojo indicated that he understood that the Board viewed a video that State Farm provided, however that video did not include the student open mic session. Kojo shared the story of one young lady who was on the brink of dropping out, but after attending the summit she made a pledge to everyone present that she would continue her education. It was apparent that a majority of students that drop out do so not because they want to, but because they have to.

The Student Advisory Council came out of the summit determined to motivate students to stay in school. Their proposal will be presented to the Board later in the year.

Deputy Superintendent Susie Morrison added that as a result of the Dropout Prevention Summit, regional summits are to be held across the state. She praised the work of the Student Advisory Council for their work in conducting the student summit. (Post script – no tape of the mic session is available from State Farm.)

For the benefit of the new members, Ms. Ladage indicated that the Student Advisory Council was reinstated in 2004. The Agency utilizes the Superintendent's Weekly Message and the Agency website to post the application process. There are normally 15 members on the council, with underclassmen (incumbents) continuing to serve through their senior year. Applicants must submit two letters of recommendation with their application, along with parental signature. This year's advisors to the council are Sally Veach (Innovation & Improvement), Sarah McCusker and Gil Downey (Curriculum & Instruction).

- VI. Teacher Certification Board Recommendation:** McKendree University. Dr. Koch summarized the process for recommendations for accreditation of teacher education programs. Following discussion Dr. Fields indicated that this recommendation would move to the plenary agenda for Board action.
- VII. Discussion of Draft Race To The Top Application:** Superintendent Koch indicated that the deadline for Race to the Top applications is January 19, 2010. ISBE will be asking for approximately \$500 million in grant funds. A draft application has been provided to Board Members and stakeholders. If the application is not successful in April, ISBE will pursue round two, which begins in June. Three hundred-sixty-six (366) districts, which represent over 70% of our student population in the state (80% of students in poverty) have signed on to the Memorandum of Understanding (MOU) and have preliminarily agreed to the reform areas. Dr. Koch further explained that if and when funds are awarded to Illinois half would come to the state for state reform and the other half would go to the participating local education agencies (LEAs), although the state has set aside an additional 10% of funds for use by "Super LEAs" – districts that have both union and management agreeing to bolder and faster reforms. Funds will be distributed through the Title I formula, with Chicago receiving 54-56%. Mr. Reisberg added that LEA's will have 90 days to opt out according to the MOU. Ms. Koster recommended an article in *Education Week* regarding turn-around schools.
- VIII. Information Item: Independent Charter School Authorizer:** Dr. Koch explained the Independent Charter School Authorizer process to the Board. He also reviewed the monitoring that the Board and Agency is currently conducting with Prairie Crossing Charter School. Dr. Koch asked if Diane Rutledge would like to speak regarding the details of the Task Force which has been charged with studying the appropriateness for an Independent Charter School Authorizer in Illinois. Ms. Rutledge discussed the pros and cons for a potential Independent Charter School Authorizer. Mr. Reisberg indicated that this independent entity would authorize charter schools in Illinois, but that ISBE would continue to review reports on the progress of individual charter schools and will have the ability to revoke the charter even if approved by the Independent Authorizer. Dr. Fields suggested making some more time in the future to discuss charter schools.
- IX. Committee Agenda Planning/Additional Items:** Andrea Brown would like to add an update of the Reauthorization of the Elementary and Secondary Education (ESEA) Act.
- X. Committee Wrap-up – as needed:** None
- XI. Adjournment:** Dr. Hall moved to adjourn the EPPC meeting and Ms. Koster seconded the motion. The meeting adjourned at 9:35 a.m.